

# Liquor & Gaming NSW

# NSW Department of Enterprise Investment and Trade

**Liquor & Gaming NSW** 

Application No. APP-0010293636

**Application for** On-premises liquor licence for catering service with sale on other

premises authorisation (SOOPA)

Trading hours Catering/SOOPA hours

Monday to Saturday 10:00 AM to 12:00 AM

Sunday 10:00 AM to 10:00 PM

**Applicant** E PLUMBING PTY LTD

**Licence name** Amore Bar Co

Premises address 30 BOORALIE RD, TERREY HILLS, NSW 2084

**Issue** Whether a delegated Liquor & Gaming employee on behalf of the

Independent Liquor & Gaming Authority (ILGA) should grant or refuse an application for an on-premises liquor licence for catering service with

sale on other premises authorisation (SOOPA)

**Legislation** Section 45(1) of the *Liquor Act* 2007

Under delegation issued by the Independent Liquor and Gaming Authority under section 13 of the Gaming and Liquor Administration Act 2007, a designated Public Service employee or other Public Service employee of Liquor & Gaming NSW in the Department of Enterprise Investment and Trade, has decided to grant the application for an on-premises liquor licence for catering service with sale on other premises authorisation (SOOPA), subject to conditions set out at Schedule 1 imposed on the licence.

Decision Date: 29/9/2022

Zof El Husseini
A/Team Leader
Liquor and Gaming NSW
Delegate of the Independent Liquor & Gaming Authority



#### STATEMENT OF REASONS

## **Analysis of application requirements**

- 1. Appropriate consent is in place for the use of the premises as on-premises licence catering service.
- 2. Council advised that they have no objection to the liquor licence.
- 3. The licensed premises will be a home office where sales invoices are processed on-line. The sale on other premises authorisation will enable the licensee to host events or functions at various locations away from the office.
- 4. I am satisfied that the applicant has been provided with an opportunity to consider and comment upon the conditions imposed in the licence document.
- 5. I am satisfied that the statutory advertising requirements have been met.
- 6. Plan of management
- 7. Plan

## Materials considered by the ILGA delegate

#### Information considered

- 1. Application form received: 7 July 2022
- 2. Plan of proposed licensed area: Compliant
- 3. Certificate of advertising: Compliant
- 4. Plan of management
- 5. Documents
  - a. National Police Certificate: N/A
  - b. ID: Compliant
  - c. RSA competency card: Compliant
- 6. Approved Manager: Compliant
- 7. Licensee training: Compliant
- 8. Development consent: Not required home office
- 9. Correspondence between Liquor & Gaming NSW and the applicant
- 10. Correspondence from Council
- 11. Applicant's response to submissions received
- 12. Applicant's consent to conditions

## **Analysis of stakeholder submissions**

- 1. NSW Police:
  - Not received
- 2. Local consent authority
  - No objection
- 3. Public
  - Not received

## **Overall social impact**

#### 1. Positive benefits

The licensee may host a variety of events which may on occasion be organised in tandem with local community groups. The permanent on premises catering service with the sale on other premises authorisation will negate the requirement to apply for limited licences for any given event. A suite of conditions imposed on the licence will ensure that; notification timeframes and function specific plan of managements will be in place, depending on the proposed patron capacity. Responsible Service of Alcohol guidelines and measures will be in place.

## 2. Mitigation of potential negative impacts

I am satisfied that the granting of the liquor licence, with the conditions imposed, will ensure that the lawful operation of the premises will not be detrimental to the local or broader community.

#### Conclusion

- 1. I am satisfied that procedural fairness was afforded to the applicant and interested parties regarding the decision whether to grant the application. All of those required to be notified of the application were provided with the opportunity to make written submissions and all submissions received were considered and helped inform this decision. The decision was made by the delegate having reviewed the application statement, business model and risk analysis, stakeholder submissions and other relevant material.
- 2. In accordance with section 45(3)(a) of the Act I am satisfied that the proposed licensee is a fit and proper person to carry on the business or activity to which the proposed licence relates.
- 3. Having considered the venue management plan and related material, under section 45(3)(b) of the Act, I am satisfied that practices will be in place at the premises as soon as the licence is granted that ensure, as far as reasonably practicable, that all reasonable steps are taken to prevent intoxication on the premises, and that those practices will remain in place.
- 4. Consistent with section 45(3)(c) of the Act requiring development consent from the local council, I am satisfied that the required development consent or approval is in force.
- 5. In making this decision under delegation from of the Authority, all statutory objects and considerations prescribed by section 3 of the Act were considered and accordingly, I have determined to grant the liquor licence application with conditions as set out at Schedule 1.

## Relevant extracts from the Liquor Act 2007

## Legislative framework, statutory objects and considerations

In determining the application, the delegate has considered relevant provisions of the Act, including the objects and considerations that are prescribed by section 3, which state:

- 1. The objects of this Act are as follows:
  - a. to regulate and control the sale, supply and consumption of liquor in a way that is consistent with the expectations, needs and aspirations of the community,
  - b. to facilitate the balanced development, in the public interest, of the liquor industry, through a flexible and practical regulatory system with minimal formality and technicality.
  - c. to contribute to the responsible development of related industries such as the live music, entertainment, tourism and hospitality industries.
- 2. In order to secure the objects of this Act, each person who exercises functions under this Act (including a licensee) is required to have due regard to the following:

- a. the need to minimise harm associated with misuse and abuse of liquor (including the harm arising from violence and other anti-social behaviour),
- b. the need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor,
- c. the need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life,
- d. the need to support employment and other opportunities in the
  - i. live music industry, and
  - ii. arts, tourism, community and cultural sectors.

## **Statutory tests**

- 1. In determining an application for a licence, under section 45(3) of the Liquor Act 2007, the delegate must also be satisfied that:
  - a. the applicant is a fit and proper person to carry on the business or activity to which the proposed licence relates,
  - b. practices will be in place as soon as the licence is granted that ensure, as far as reasonably practicable, that liquor is sold, supplied or served responsibly on the premises and that all reasonable steps are taken to prevent intoxication on the premises and that those practices will remain in place, and
  - c. if development consent is required under the *Environmental Planning and Assessment Act* 1979 (or approval under Part 4 Division 4.1 or Part 5.1 of that Act is required), to use the premises for the purposes of the business or activity to which the proposed licence relates that development consent or approval is in force.
  - d. the proposed approved manager/licensee has completed the relevant tiered industry training as per legislative requirements.

## **Community impact test**

Under section 48(5) of the Liquor Act 2007, the delegate must not grant a licence, authorisation or approval of a kind prescribed by section 48(2) of the Act unless the Authority is satisfied, having regards to the Community Impact Statement, where required, and any other matter the delegate is made aware of during the application process, that the overall impact of the licence, authorisation or approval in question being granted will not be detrimental to the local or broader community.

The test applying under section 48(5) relates to delegated decisions in relation to:

- a. the grant or removal of a small bar licence (where required),
- b. a packaged liquor licence (limited to telephone/internet sales),
- c. an application for extended trading hours to permit the sale of liquor after midnight in relation to a small bar (where required), an on-premises relating to a restaurant that includes an application for a primary service authorisation, an on premises licence relating to a karaoke bar, a catering service or a vessel, and an application for a producer/wholesaler licence that includes an application for a drink on premises authorisation.

The Community Impact Statement provides the Authority with information about the views of relevant stakeholders and other aspects of the local community in which the proposed licensed premises is to be located. This includes, for example, the proximity of the licensed premises to hospitals or health facilities, nursing homes, schools and places of worship.

## **Important Information**

In accordance with Clause 5 of the Gaming and Liquor Administration Regulation 2016, this decision is reviewable by ILGA.

The licence applicant and persons who were required to be notified of the application and who made a submission can apply for an application for review. An application for a review must be lodged with ILGA within 28 days of the date of the publication of this decision. An application fee applies. In the case of the applicant, the fee payable is the fee applying to the original application. In all other cases, the fee is \$100.

For ILGA reviews of delegated decisions, make an application for review via the <u>Liquor and Gaming Application Noticeboard</u>. The Review Application form can be accessed online via the make a submission button.

Further information can be obtained from the <u>Reviews of liquor and gaming decisions</u> page on the Liquor & Gaming website.

## Schedule 1

## Conditions considered by the ILGA delegate

All requests to impose conditions on the licence are reviewed on a case by case basis and a merit-based assessment is conducted.

In considering whether a proposed condition has merit, delegates consider:

- a. whether the need for the condition has been adequately established
- b. whether the benefits of imposing the condition are likely to outweigh the costs and
- c. whether the proposed condition is proportionate to the potential harm identified.

## (Amore Bar Co)

Licence conditions to be imposed	Details	
Restricted trading & NYE (airport, catering -	Consumption on premises	
std)	Good Friday: Normal trading Christmas Day: Normal trading December 31st: Normal opening time until normal closing time or 2:00 AM on New Year's Day, whichever is the later.	
6-hour closure period	Liquor must not be sold by retail on the licensed premises for a continuous period of 6 hours during each consecutive period of 24 hours (known as the 6-hour closure period). The 6-hour closure period is 04:00 AM to 10:00 AM each day, or as determined by the Independent Liquor & Gaming Authority (ILGA). During the 6-hour closure period, the licensed premises are not authorised to stay open for the retail sale of liquor on the premises. This condition only applies to:  • an on-premises licence granted on or after 30 October 2008 • an on-premises licence in force before 30 October 2008, but only where an extended trading authorisation was granted for the licence on or after 30 October 2008 and is in force	
On-Premises Catering with a sale on other premises authorisation	The licensee must not exercise the sale on other premises authorisation at locations/venues where there is already a current and valid liquor licence in force.	
Sale of liquor on other premises under an on-premises licence	Where liquor is sold on any premises other than the actual licensed premises under a sale on other premises authorisation, those other premises are taken to be part of the licensed premises.	
Food must be made available	Food of a nature and quality consistent with the responsible sale, supply and service of alcohol must be made available whenever liquor is sold or supplied, including liquor being sold or supplied on premises other than the licenced premises.	
Free drinking water must be available	Drinking water must be available free of charge at all times while liquor is sold or supplied for consumption on the licensed premises. The drinking water must be	

	available to patrons at or near liquor service points, or		
	by the same means of service that liquor is available		
Notice of functions must be provided to	(e.g. waiter service).		
Liquor & Gaming NSW, local police and local	The licensee must give written notice of certain		
council	proposals to provide catering services at a function to		
Council	be held on premises that are not the permanent		
	licensed premises to Liquor & Gaming NSW, local police		
	and the local council for the area in which the function		
	is to be held.		
	The notice must be given in accordance with the		
	following:		
	Functions open to the public (including ticketed		
	and non-ticketed functions)		
	a. Up to 100 people: 14 days		
	b. 101-1,999 people: 14 days		
	c. 2,000+ people: 28 days		
	2. Private functions (including weddings,		
	birthdays, office functions and others not open		
	to the public)		
	a. Up to 100 people: No notice required		
	b. 101-1,999 people: 14 days		
	c. 2000+ people: 14 days		
	Notice is not needed for smaller, private functions for		
	100 or fewer people that may often be held on private		
	residences. However, there may be times where a		
	licensee is unclear whether liquor can be sold or		
	supplied on certain premises under the related		
	development consent (e.g. on a business premises). In		
	these instances, the licensee should still notify the local		
	council, or seek clarification from the council about		
	what is permitted.		
	Written notice to L&GNSW should be made by email to		
	compliance.info@liquorandgaming.nsw.gov.au and		
	should include the following details:		
	the address of the premises on which the		
	function is to be held		
	the name of the occupier of those premises		
	the nature of the function		
	the number of persons for whom		
	catering services are to be provided at the		
	function		
	<ul> <li>the date on which, and the hours during which,</li> </ul>		
	the function is to be held.		
Landowner consent	This licence may only be exercised at events where		
	landowner consent has been obtained.		
Further notification for large events	For events with 5000 or more patrons, the licensee		
	must give 6 weeks written notice of any proposed		
	function to be held on premises that are not the		
	permanent licensed premises of the licensee to Liquor		
	& Gaming NSW, local police and the local council for		
	the area in which the function is to be held.		
Notification to L&GNSW	The licensee must notify L&GNSW at least 90 days prior		
	to holding any event defined as a Music Festival under		
	the Music Festivals Act 2019. Written notice to		

L&GNSW should be made by email to				
	music.festivals@liquorandgaming.nsw.gov.au.			
Security condition, 300+ patrons	The following applies to all events with a patron			
	capacity of over 300 and 1,999 or fewer:			
	The licensee must employ a fully licensed			
	security guard at the ratio of 1:100 whenever			
	the patron capacity of any given non-private			
	function/event exceeds 300.			
	2. A plan of management for an event may			
	provide for alternative security arrangements if			
	the plan has been developed in consultation with the local Police Area Command.			
	If any event includes a patron capacity of 2,000 or			
	more the following sub conditions also apply:			
	The licensee and their staff must comply with			
	any lawful direction relating to the sale and			
	supply of liquor made by a NSW Police Officer,			
	being the senior officer on-site, or inspector			
	from Liquor & Gaming NSW.			
	2. The licensee must ensure that immediately			
	after the licensee or a staff member becomes			
	aware of any incident involving an act of			
	violence causing an injury to a person on the			
	premises, the following is adhered to:			
	a. Take all practical steps to preserve and			
	keep intact the area where the act of			
	violence occurred, retain all material and			
	implements associated with the act of violence;			
	b. Inform the NSW Police Force of the			
	incident;			
	c. Comply with any directions given by a			
	police officer to preserve or keep intact the			
	area where the violence occurred.			
	In this sub condition, 'staff member' includes			
	any person conducting activities as a crowd			
	controller or bouncer at the function.			
	3. The licensee must not permit any person to			
	enter the premises, or to remain on the			
	premises, if the person is wearing or carrying			
	any clothing, jewellery or accessory displaying:			
	a. the name of any of the following			
	motorcycle-related and similar			
	organisations:			
	Bandidos, Black Uhlans, Coffin Cheaters,			
	Comanchero, Finks, Fourth Reich,			
	Gladiators, Gypsy Jokers, Highway 61, Life			
	& Death, Lone Wolf, Mobshitters, Nomads,			
	Odins Warriors, Outcasts, Outlaws, Phoenix, Rebels, Hells Angels, Scorpions,			
	Mongols, Notorious, Muslim Brotherhood			
	Movement; or any "declared organisation"			
	within the meaning of the Crimes (Criminal			
	Organisation Control) Act 2009.			
	b. the colours, club patch, insignia or logo of			
	any such organisation, or			
	any sacri organisation, or			

	c. the "1%" or "1%er" symbol, or d. any image, symbol, abbreviation, acronym or other form of writing that indicates membership of, or an association with, any of the organisations specified in a. Any incident where a person is refused entry or removed from the premises in relation to this condition must be recorded in the incident register
Plan of Management	A plan of management is required in the following
Train or ivianagement	<ul> <li>For events over 300 people and 1,999 or fewer people: a plan of management must be prepared by the Licensee.</li> <li>For events with 2,000 people or more: the Licensee must prepare a separate comprehensive plan of management and security management plan for the event in consultation with the Police Area Command.</li> <li>For events held after midnight: a plan of management must be prepared by the Licensee regardless of the number of people attending.</li> <li>For any event where a plan of management is required, the premises is to be operated at all times in accordance with the plan of management. A copy of the plan of management is to be kept on the licensed premises for the duration of the event and made available for inspection on the request of a police officer, council officer, or Liquor &amp; Gaming NSW</li> </ul>
	inspector.
Service of Liquor	For all events held under the license the following condition applies:  1. No more than four (4) alcoholic drinks may be sold, supplied or served to a patron per visit to the bar.  For any event with a patron capacity of 1,999 or fewer and proposes to trade past 12 midnight, the following condition applies:  2. The following drinks must not be sold or supplied on the Licensed Premises: Any drink (commonly referred to as a "shot" or a "shooter" (with the exception of cocktails) that contains more than 30ml of spirits or liqueur and that is designed to be consumed rapidly.  For any event that includes a patron capacity of 2,000 or more the following sub conditions 3 – 7 shall apply unless otherwise stated in an event specific plan of management and agreed to with the Police Area Command:  3. The following drinks must not be sold or supplied:  a. drinks commonly referred to as shots, shooters, slammers, and/or bombs;  b. any drink containing more than 40% spirits or liqueur.

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	<ul> <li>c. beer / cider and pre-mixed spirit beverages of alcohol by volume of more than 4.0%; or</li> <li>d. wine or champagne in a pour more than 150ml (ie, no more than 1.5 standard drinks) or by the bottle.</li> <li>e. any drink prepared on the premises that contains more than 30 ml of spirits or liqueur.</li> <li>4. Low alcoholic (alcohol beverage which contains less than 2.7% alcohol by volume) and</li> </ul>			
	nonalcoholic beverages must be available and advertised for sale at each bar area.  5. All drinks must be supplied in plastic, polycarbonate or aluminium drinking vessels.  6. The licensee must provide at least one (1) RSA Marshall per bar service area for the duration of the function.			
	7. Sale of alcohol must cease 30 minutes before the end of the function.			
Plan of management	The premises is to be operated at all times in accordance with the Plan of Management dated July 2022 as may be varied from time to time after			
	consultation with NSW Police. A copy of the Plan of			
	Management is to be kept on the premises and made			
	available for inspection on the request of a police			
	officer, council officer, Liquor and Gaming NSW			
	inspector, or any other person authorised by the			
	Independent Liquor and Gaming Authority			

Proposed conditions not imposed on the licence	Proposed by	Reason code (see reasons for not imposing requested conditions below)
N/A		

## Reasons for not imposing requested conditions

- A Already covered by the Liquor Act 2007
- **B** Already a condition in the development consent
- **C** Not a relevant condition for this licence type. Condition sought is generally only imposed on high-risk licence type or in exceptional circumstances. Exceptional circumstances have not been proposed by the person putting forward the condition
- **D** Already covered in the plan of management. Plan of management condition has been imposed
- E Not aligned with the business type and would impose disproportionate unnecessary financial and operational burden

- **F** Being part of a liquor accord is on a voluntary basis only. Exceptional circumstances have not been proposed by the person putting forward the condition
- **G** ILGA/L&GNSW condition wording has been imposed