

A statutory board established under the Gaming and Liquor Administration Act 2007

Mr Elliot Scali

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4 October 2022

Dear Mr Scali

Application No. APP-0009661846

Applicant NOT WASTED WINE PTY LTD

Application forPackaged liquor licenceLicence nameNotwasted Wine Shop

Trading hours Monday to Saturday 11:00 AM – 10:00 PM

Sunday 11:00 AM - 9:00 PM

Proposed Premises 58 William Street

Paddington NSW 2021

Legislation Sections 3, 11A, 12, 29, 30, 31, 40, 44, 45 and 48 of the *Liquor Act*

2007

Decision of the Independent Liquor & Gaming Authority Application for a packaged liquor licence – Notwasted Wine Shop

The Independent Liquor & Gaming Authority considered the application above, and decided on 19 August 2022 to **refuse** the application under section 45 of the *Liquor Act 2007*.

Statement of reasons

A statement of reasons for this decision is attached at the end of this letter.

If you have any questions, please contact the case manager, Leonie Jennings, at leonie.jennings@liquorandgaming.nsw.gov.au.

Yours faithfully

Murray Smith

Deputy Chairperson

For and on behalf of the Independent Liquor & Gaming Authority

STATEMENT OF REASONS

DECISION

- On 25 January 2022, NOT WASTED WINE PTY LTD ("Applicant") lodged with Liquor & Gaming NSW ("L&GNSW"), for determination by the Independent Liquor & Gaming Authority ("Authority"), an application ("Application") for a packaged liquor licence ("Licence") for the premises at 58 William Street, Paddington NSW 2021 ("Proposed Premises").
- 2. The Authority considered the Application at its meeting on 19 August 2022 and decided to refuse to grant the Licence under section 45 of the *Liquor Act 2007* ("Act").
- 3. In reaching this decision, the Authority has had regard to the relevant material before it and the legislative requirements under the Act and the Liquor Regulation 2018.

MATERIAL CONSIDERED BY THE AUTHORITY

- 4. The Authority has considered the Application, the accompanying community impact statement ("CIS"), and all submissions received in relation to the Application.
- 5. The Authority is satisfied that procedural fairness was afforded to the Applicant and interested parties regarding this decision, as all parties required to be notified of the Application were provided with the opportunity to make submissions.
- 6. In accordance with its *Guideline* 6, the Authority has also had regard to relevant L&GNSW liquor licensing records and data published by Bureau of Crime Statistics and Research ("BOCSAR"), NSW Department of Health, and Australian Bureau of Statistics ("ABS").
- 7. A list of the material considered by the Authority is set out in Schedule 1.

LEGISLATIVE FRAMEWORK

- 8. The Authority has considered the application in the context of the following sections of the *Liquor Act 2007*, and the associated clauses of the Liquor Regulation 2018:
 - a) Section 3: Statutory objects of the Act and relevant considerations.
 - b) Sections 11A and 12: Standard trading period for liquor licences and a mandatory 6-hour period during which liquor cannot be sold.
 - c) Sections 29-31: Specific provisions in respect of a packaged liquor licence.
 - d) Section 40: Minimum procedural requirements for a liquor licence application to be validly made.
 - e) Section 44: Submissions to Authority in relation to licence applications.
 - f) Section 45: Criteria for granting a liquor licence.
 - g) Section 48: Requirements in respect of a CIS, including a requirement that the Authority must not approve the application unless it is satisfied, having regard to the CIS and other available information, that the overall social impact of doing so will not be detrimental to the well-being of the local or broader community.
- 9. An extract of these sections is set out in Schedule 2.
- 10. The Authority has also had regard to its Guideline 6 in considering the overall social impact of approving the application pursuant to section 48 of the Act.

KEY FINDINGS

11. Having regard to the information before it and relevant legislative requirements, the Authority makes the following findings in relation to the Application.

Validity, procedural and trading hour requirements

12. The Authority is satisfied on the material before it that:

- a) the Application has been validly made and meets the procedural and trading period requirements under sections 11A, 12 and 40 of the Act,
- b) if the Licence were to be granted, liquor would be sold in accordance with the authorisation conferred by the Licence as required by section 29 of the Act, and
- c) sections 30 and 31 of the Act do not apply to the Application, as the Proposed Premises is not intended to operate as is contemplated by the sections.
- 13. Pursuant to section 48 of the Act, the Authority finds that the CIS submitted with the Application was prepared in accordance with the relevant requirements.

Fit and proper person, responsible service of alcohol, and development consent requirements

- 14. Pursuant to section 45 of the Act, the Authority is also satisfied that:
 - a) the Applicant is a fit and proper person to carry on the business to which the proposed licence relates, given that no concerns regarding the Applicant's probity were raised upon consultation with relevant law enforcement agencies,
 - b) practices would be in place from the commencement of licensed trading at the Proposed Premises to facilitate the responsible serving of alcohol, having regard to the plan of management documentation for the Proposed Premises and the conditions to be imposed on the licence, and
 - c) the requisite development consent is in force, based on DA 465/2021/1 in respect of the Premises, issued by Woollahra Municipal Council on 26 May 2021.

Community impact

Local and broader communities

15. For the purpose of this decision and consistent with its position in *Guideline 6*, the Authority is satisfied that the relevant "local community" is the community within the suburb of Paddington, and the relevant "broader community" comprises the Local Government Area ("LGA") of Woollahra LGA.

Licence density

16. The Authority notes that, compared to the NSW state average, Paddington and Woollahra LGA have a **higher** saturation of packaged liquor licences.

Crime data

- 17. The relevant BOCSAR data indicates that, in the year to March 2022:
 - a) the Proposed Premises was located within hotspots for incidents of alcohol-related assault and domestic assault
 - b) the Proposed Premises was located in close proximity to hotspots for incidents of malicious damage to property, in areas that are likely to be serviced by the Licence
 - c) Paddington recorded **lower** rates of all offence types normally considered by the Authority, compared to the NSW state average
 - d) Woollahra LGA recorded **lower** rates of alcohol-related domestic assault, alcohol-related non-domestic assault and malicious damage to property and **higher** rates of alcoholrelated offensive conduct, compared to the NSW state average.

Alcohol-related health data

18. The most recent HealthStats NSW data available at the time of the Authority's decision indicates that Woollahra LGA recorded a **lower** than average level of alcohol-attributable deaths for the period 2018/19 – 2019/20, and a **higher** than average level of alcohol-attributable hospitalisations for the period 2018/19 – 2019/20.

SEIFA

19. The Authority notes that ABS Socio-Economic Index for Areas ("SEIFA") data indicates that Paddington and Woollahra LGA were relatively advantaged compared to other suburbs and LGAs in NSW.

Business model

20. The Authority notes the Applicant's contention that the proposed business model involves the sale of packaged liquor for consumption away from the Proposed Premises. The Applicant submits the Proposed Premises will be a socially responsible natural wine store, which will sell wines from independent and small-scale winemakers, along with organic and natural craft beer, spirits and non-alcoholic beverages made from independent producers. Additionally, the Applicant submits the packaged liquor licence will operate at the rear of the Proposed Premises as the Applicant, by way of a separate application, proposes to operate a small bar licence at the front of the Proposed Premises.

Purported benefits

- 21. The Authority has had regard to the Applicant's purported benefits, including that the Proposed Premises will:
 - a) promote ethically responsible products
 - b) promote product variety in Paddington
 - c) increase competition with other packaged liquor outlets
 - d) provide employment for approximately six staff members
 - e) endeavour to support local community groups and activities.
- 22. The Authority considers the proposed benefits above to be limited by the absence of any substantive evidence of community support for the Application.

Stakeholder submissions

- 23. The Authority has had regard to the submissions from:
 - a) NSW Police Force, which notes that Police object to the Application due to concerns with the high saturation of packaged liquor licences and licensed premises authorised to supply liquor in Paddington and licence clustering. Police also provided a copy of its submission to Woollahra Municipal Council prior to the DA being granted, which notes the Application will negatively impact the local amenity of the surrounding area, given the Proposed Premises is located in a dense residential area with few retail outlets. Police suggest the imposition of a CCTV and liquor plan of management condition should the Application be granted.
 - b) **L&GNSW Compliance**, which notes that there were no adverse findings regarding the Applicant.
 - c) **Woollahra Municipal Council**, which notes that the DA was granted following its review of the material.
 - d) **Transport for NSW**, which notes that the Applicant should provide access to public education material within the Proposed Premises and to participate in the local liquor accord.
 - e) **Members of the public,** which include 64 significant objections lodged by multiple residents. One person provided copies of 47 submissions on behalf of persons who provided submissions to Council when consent was being considered. Of the remaining 17 objections, four were provided by one person, three were provided by another person and four more were provided by members of the same household. Collectively, the submissions raise concerns with the Application, including:

- i. the high saturation and clustering of available packaged liquor outlets
- ii. traffic and street obstruction, including the impact on parking on narrow roads due to deliveries being made
- iii. potential noise and undue disturbance impacts to a quiet residential area
- iv. the existing rubbish blocking walkways and streets
- v. increasing commerciality of the street will be detrimental to resident's livelihoods
- vi. the potential for increase to anti-social behaviour and damage to property
- f) Members of the public, who support the Application.
- 24. The Authority has also had regard to the Applicant's submission in response and notes:
 - a) one of the public objections was sent to the Applicant in October 2021 after the notice of intention was distributed and resulted in the Applicant conducting an in-person consultation in November 2021 where questions were answered regarding concerns with deliveries, parking, garbage collection, privacy, smoking, anti-social behaviours and trading hours
 - b) the Applicant's response to Police, which:
 - i. indicates that the suitability of the Proposed Premises was considered by Council when the DA was approved
 - ii. acknowledges the high saturation of packaged liquor stores in Paddington compared to NSW
 - iii. claims that, despite the high saturation rates, low rates of alcohol-related crime, the low presence of at-risk groups and socio-economic disadvantage, and the boutique nature of the business offering will mitigate the risk of the Proposed Premises being detrimental to the local community
 - iv. confirms the Applicant consents to a specialised liquor condition
 - v. notes the small size of the Proposed Premises indicates it will not operate as a large-scale bottle shop
 - vi. contends that any higher rates of alcohol-attributable hospitalisation rates could be alleviated by the above average socio-economic advantage
 - c) the Applicant has agreed to the measures proposed by Transport for NSW
 - d) the concerns raised by members of the public were raised and addressed during the DA process, including traffic and parking congestion, waste management, pedestrian safety and street scape
 - e) the Applicant has proposed reduced trading hours to address noise concerns
 - f) the Applicant thinks it is unlikely the Proposed Premises will meaningfully contribute to incidents of anti-social behaviour due to its small operation.

Findings of concern

- 25. Having regard to the relevant statistics and the submissions received, including the Applicant's reply submissions, the Authority finds that:
 - a) Police object to the Application regarding the availability of liquor and the potential detrimental impacts the Application would have on the local amenity
 - b) there are 64 objections from residents living in close proximity to the Proposed Premises who have concerns regarding the impact of the Proposed Premises on neighbourhood amenity

- c) there is a significantly high saturation rate of packaged liquor licences in Woollahra LGA
- d) the saturation rate of packaged liquor licences in Paddington is almost three times higher than the NSW rate
- e) the Proposed Premises is located in a low-density crime hotspot for incidents of alcohol-related assault and in a medium-density crime hotspot for domestic assault
- f) there are high-density crime hotspots throughout the suburb for incidents of malicious damage to property, alcohol-related assault and non-domestic assault
- g) there is a higher rate of alcohol-attributable hospitalisations in Woollahra LGA compared to the NSW rate
- h) a packaged liquor licence application in Woollahra LGA was refused in February 2022 and that the Proposed Premises is only a short distance away from the site of the refused application.
- 26. The Authority considers that, if the Licence is granted, there is a risk that the liquor sold from the Proposed Premises would exacerbate the existing alcohol-related problems in the community and, over time, contribute to an increase in alcohol-related crime, health and other social and amenity issues in the local and broader communities.

Mitigating factors

- 27. The Authority is satisfied that the factors below go some way towards mitigating these risks:
 - a) there are three public submissions in support
 - b) the submissions from multiple members of the public objecting to the Application largely relate to Council issues and Council has approved the DA
 - c) there are low crime rates across all categories
 - d) there is a lower rate of alcohol-attributable deaths in the Woollahra LGA compared to NSW rates
 - e) SEIFA indicates an above average level of socio-economic advantage in both Paddington and Woollahra LGA
 - f) the Proposed Premises can be closed and locked at any time as access can be restricted via a solid door
 - g) while the saturation rate for packaged liquor licences is high, it may be offset by the Proposed Premises' unique offering in the business model compared to other licence types
 - h) the Applicant has consented to the specialised liquor condition as the Proposed Premises intends to sell boutique and organic liquor promoted towards a sophisticated and mature demographic.

CONCLUSION

- 28. Having considered the positive and negative social impacts that are likely to flow from granting the Licence, as well as the Applicant's efforts to mitigate the potential risks associated with the Proposed Premises, the Authority is **not** satisfied that the overall social impact of granting the Licence would not be detrimental to the well-being of the local and broader communities.
- 29. Accordingly, the Authority has decided to refuse to grant the Licence under section 45 of the Act.

Murray Smith

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Deputy Chairperson

For and on behalf of the Independent Liquor & Gaming Authority

Important Information:

In accordance with section 13A of the *Gaming and Liquor Administration Act 2007* a relevant person (the Applicant or a person who was required to be notified of the prescribed Application and who made a submission to the Authority or the Secretary in respect of the prescribed Application) who is aggrieved by this decision may apply to NCAT for an administrative review under the *Administrative Decisions Review Act* 1997.

An application to NCAT must be made within 28 days of notice of this decision being published on the <u>Liquor & Gaming NSW website</u> and be accompanied by the fee prescribed by the regulations.

For more information please contact the NCAT Registry at Level 10 John Maddison Tower, 86-90 Goulburn Street Sydney. The NCAT website.

Schedule 1 – Material considered by the Authority Notwasted Wine Shop

Application material

- 1. ASIC business records in relation to the Applicant dated 13 December 2018.
- 2. Floor plan for the Premises, dated 12 October 2021, indicating the proposed licensed area.
- 3. Completed application dated 25 January 2022.
- 4. Completed Category B Community Impact Statement dated 25 January 2022.
- 5. Completed certification of advertising dated 1 February 2022.
- 6. Plan of Management documents for the Premises, titled Management Plan // Notwasted Small Bar & Bottle Shop and dated 15 July 2022.

Development consent

7. Notice of determination issued by Woollahra Municipal Council on 26 May 2022, approving the development application DA465/2021/1 for the Proposed Premises.

Harm minimisation and community impact data

8. Harm minimisation and community impact data for the suburb of Paddington, generated on 27 June 2022, which sets out that:

Outlet density (annual rate per 100,000 residents)

a. saturation of packaged liquor licences in Paddington (118.10) is higher compared to Woollahra LGA (93.46), and higher compared to NSW (41.35)

Offence data (annual rate per 100,000 residents)

In the year to March 2022:

- b. alcohol-related domestic assault in Paddington (68.7) was higher compared to the Woollahra LGA (60.6), and lower compared to all NSW (112.6)
- c. alcohol-related non-domestic assault in Paddington (61.9) was lower compared to the Woollahra LGA (82.4), and lower compared to all NSW (85.7)
- d. alcohol-related offensive conduct in Paddington (20.6) was lower compared to the Woollahra LGA (37), and lower compared to all NSW (22.2)
- e. malicious damage to property in Paddington (371.2) was higher compared to the Woollahra LGA (314.7), and lower compared to all NSW (590.8)

Alcohol-attributable hospitalisations & deaths (per 100,000 residents)

- f. In the period 2018/19 2019/20 the alcohol-attributable death rate in Woollahra LGA (16.1) was lower compared to the average across all of NSW (19.7)
- g. In the period 2018/19 2019/20 the alcohol-attributable hospitalisation rate in Woollahra LGA (**637.2**) was higher compared to the NSW average (**513.2**).

SEIFA

h. According to the SEIFA Index of Relative Economic Advantage & Disadvantage, households in Paddington (10) and Woollahra LGA (10) are socio-economically advantaged and advantaged respectively.

Stakeholder submissions

- 9. Submission from a member of the public, dated 27 January 2021
- 10. Submission from a member of the public, dated 30 January 2021
- 11. Submission from a member of the public, dated 21 October 2021
- 12. Submission from a member of the public, dated 21 October 2021
- 13. Submission from a member of the public, dated 6 November 2021

- 14. Submission from a member of the public, dated 11 November 2021
- 15. Submission from Transport for NSW, dated 15 November 2021
- 16. Submission from a member of the public, dated 16 November 2021
- 17. Submission received from NSW Police, dated 17 November 2021
- 18. Submission from L&GNSW Compliance, dated 7 February 2022.
- 19. Submission from a member of the public, dated 15 February 2022, which includes:
 - a. a copy of an objection to Council from the member of the public dated 7 November 2021
 - b. a copy of an objection to Council from a community group dated 26 November 2021
 - c. copies of 47 objections to Council from other members of the public
 - d. a submission from the member of the public, dated 15 February 2022
 - e. a submission from the member of the public (duplicate submission however it contains a different reference number identifier) dated 15 February 2022
 - f. a submission from the member of the public, dated 29 May 2022
 - g. a submission from a member of the public, dated 11 February 2022
 - h. a submission from a member of the public, dated 11 February 2022
 - i. a submission from a member of the public, dated 30 May 2022.
- 20. Submission from a member of the public, dated 17 February 2022.
- 21. Submission from a member of the public, dated 17 February 2022.
- 22. Submission from a member of the public, dated 24 February 2022.
- 23. Submission from a member of the public, dated 28 May 2022.
- 24. Submission from a member of the public, dated 31 May 2022.
- 25. Submission from Woollahra Municipal Council, dated 20 June 2022.
- 26. Submission from NSW Police, dated 29 June 2022.
- 27. Submission from a member of the public, undated.

Other relevant information

- 28. Correspondence between L&GNSW staff and the Applicant between 31 January 2022 and 29 July 2022 in relation to the assessment of the Application.
- 29. A copy of a previous decision of the Authority regarding a refusal to grant a packaged liquor licence for George's Cellar, dated 15 June 2022.
- 30. An extract of a liquor licence for Not Wasted Wine LIQP770017255 dated 14 July 2022.
- 31. SIX Maps images extracted from the SIX Maps website and Google map images extracted from the Google website, showing the location and photos of the Proposed Premises in map view, earth view and street view.
- 32. A map indicating the distance between George's Cellars and the Proposed Premises.

Schedule 2 – Relevant extracts from the *Liquor Act 2007*Notwasted Wine Shop

3 Objects of Act

- (1) The objects of this Act are as follows:
 - to regulate and control the sale, supply and consumption of liquor in a way that is consistent with the expectations, needs and aspirations of the community,
 - (b) to facilitate the balanced development, in the public interest, of the liquor industry, through a flexible and practical regulatory system with minimal formality and technicality,
 - (c) to contribute to the responsible development of related industries such as the live music, entertainment, tourism and hospitality industries.
- (2) In order to secure the objects of this Act, each person who exercises functions under this Act (including a licensee) is required to have due regard to the following:
 - (a) the need to minimise harm associated with misuse and abuse of liquor (including harm arising from violence and other anti-social behaviour),
 - (b) the need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor,
 - (c) the need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life.
 - (d) the need to support employment and other opportunities in the-
 - (i) live music industry, and
 - (ii) arts, tourism, community and cultural sectors.

11A Special licence condition—6-hour closure period for licensed premises

- (1) This section applies in relation to:
 - (a) any licence granted on or after 30 October 2008, and
 - (b) any licence in force before that date, but only if an extended trading authorisation granted on or after that date is in force in relation to the licensed premises concerned.
- (2) A licence to which this section applies is subject to the condition that liquor must not be sold by retail on the licensed premises for a continuous period of 6 hours (as determined in accordance with this section) during each consecutive period of 24 hours (the 6-hour closure period).
- (3) Except as provided by subsection (4), the 6-hour closure period for any particular licensed premises is the period that is approved for the time being by the Authority.
- (4) In the case of a licence:
 - (a) granted on or after 30 October 2008 but before the date on which this section (as inserted by the Liquor Legislation Amendment Act 2008) commenced, or
 - (b) granted by the Local Court (as provided by clause 25 of Schedule 1) at any time after the date on which this section commenced,

the 6-hour closure period for the licensed premises is, subject to subsection (5), the period from 4 am to 10 am.

- (5) The Authority may at any time, on application by the licensee or by the Secretary or the Commissioner of Police, or on its own initiative, approve of licensed premises having a different 6-hour closure period than:
 - (a) the period as last approved by the Authority, or
 - (b) the period specified in subsection (4).
- (6) Any such application by the licensee must be accompanied by the fee prescribed by the regulations.
- (7) To avoid doubt, during the 6-hour closure period for any licensed premises:
 - (a) the licensed premises are not authorised to stay open for the retail sale of liquor on the premises, and
 - (b) the licensee is not authorised to sell liquor by retail for consumption away from the licensed premises.
- (8) This section has effect despite any other provision of this Act (in particular, those provisions relating to the standard trading period for licensed premises).
- (9) This section does not, however, apply to the sale or supply of liquor to a resident of licensed premises if the liquor is sold or supplied for consumption in the room in which the resident is residing or staying.
- (10) The regulations may also create exceptions to this section.

12 Standard trading period for certain licensed premises

- (1) For the purposes of this Act, the standard trading period means—
 - (a) for any day of the week other than a Sunday—
 - (i) the period from 5 am to midnight, or
 - (ii) if the regulations prescribe a shorter period—the period as so prescribed, and
 - (b) for a Sunday—

- (i) the period from 10 am to 10 pm, or
- (ii) if the regulations prescribe a shorter period—the period as so prescribed.
- (1A) Despite subsection (1), the **standard trading period** for a small bar is the period from noon to midnight on any day of the week.

Note-

Small bars are subject to the 6-hour closure period under section 11A.

- (1B) Despite subsection (1)(b), the **standard trading period** for premises to which this subsection applies ends at midnight on a Sunday that falls on 24 or 31 December.
- (1C) Subsection (1B) applies to the following premises or part of premises—
 - (a) if the primary purpose of the business carried on licensed premises to which a packaged liquor licence relates is the sale or supply of liquor for consumption away from the licensed premises—the licensed premises.
 - (b) if the primary purpose of the business carried on licensed premises to which a packaged liquor licence relates is not the sale or supply of liquor for consumption away from the licensed premises—the part of the premises that is a liquor sales area (within the meaning of section 30) of the licensed premises,
 - (c) if a hotel licence, club licence, on-premises licence or producer/wholesaler licence authorises the licensee to sell liquor for consumption away from the licensed premises—any part of the licensed premises to the extent that it is used for that purpose.
- (2) Any regulation that prescribes a shorter period for the purposes of subsection (1) may—
 - (a) apply to a specified class of licensed premises, and
 - (b) apply in relation to a specified day or days, and
 - (c) in the case of licensed premises on which liquor may be sold or supplied for consumption on the premises as well as for consumption away from the premises—specify different periods for the sale or supply of liquor for consumption on the premises and for the sale or supply of liquor for consumption away from the premises.
- (3) Without limiting subsection (2)(a), a class of licensed premises may be specified by reference to licensed premises that are located in a particular area (however described).

29 Authorisation conferred by packaged liquor licence

- (1) **Retail sales** A packaged liquor licence authorises the licensee to sell liquor by retail in sealed containers on the licensed premises, for consumption away from the licensed premises only—
 - (a) during the standard trading period or such other period as may be authorised by an extended trading authorisation, or
 - (b) in the case of any Sunday that falls on 24 December—from 8 am (or such earlier time as may be authorised by an extended trading authorisation) to midnight on that day.
- (2) **No retail trading on restricted trading days** Despite subsection (1), a packaged liquor licence does not authorise the licensee to sell liquor by retail on a restricted trading day.
- (3) Selling liquor by wholesale or to employees A packaged liquor licence also authorises the licensee—
 - (a) to sell liquor by wholesale, at any time on the licensed premises, to persons authorised to sell liquor (whether by wholesale or by retail), and
 - (b) to sell or supply liquor, at any time on the licensed premises, to the employees of the licensee or of a related corporation of the licensee.
- (3A) An extended trading authorisation must not authorise the sale of liquor for consumption away from the licensed premises—
 - (a) on a Sunday that does not fall on 24 or 31 December—after 11 pm, and
 - (b) on any other day—after midnight.
 - (4) **Tastings** A packaged liquor licence also authorises the licensee to sell or supply liquor, on the licensed premises and during the trading hours permitted by subsection (1), otherwise than in sealed containers to customers and intending customers for consumption while on the licensed premises, but only for the purposes of tasting.

30 Liquor sales area required if bottle shop is part of another business activity

- (1) If the primary purpose of the business carried out on the premises to which a packaged liquor licence relates is not the sale of liquor for consumption away from the licensed premises, liquor may only be sold under the licence in an area of the licensed premises (the liquor sales area) that is adequately separated from those parts of the premises in which other activities are carried out.
- (2) The principal activity carried out in any such liquor sales area must be the sale or supply of liquor for consumption away from the licensed premises.

31 Restrictions on granting packaged liquor licences

- (1) A packaged liquor licence must not be granted for premises that comprise a general store unless the Authority is satisfied that—
 - (a) in the neighbourhood of the premises concerned, no other take-away liquor service is reasonably available to the public, and

- (b) the grant of the licence would not encourage drink-driving or other liquor-related harm.
- (2) A packaged liquor licence must not be granted for premises comprising a service station or take-away food shop.
- (3) In this section—

general store means a convenience store, mixed business shop, corner shop or milk bar that has a retail floor area of not more than 240 square metres and that is used primarily for the retail sale of groceries or associated small items.

service station means premises that are used primarily for the fuelling of motor vehicles involving the sale by retail of petrol, oil or other petroleum products.

take-away food shop means premises that are used primarily for the preparation and sale of food for immediate consumption away from the premises (whether or not food is also consumed on the premises).

40 Licence applications

- (1) Licence applications are to be made to the Authority.
- (2) An application for a licence may be made by:
 - (a) an individual, or
 - (b) a corporation, or
 - (c) in the case of a club licence—a club (or a person on behalf of a club) that meets the requirements specified in section 10 (1) of the Registered Clubs Act 1976.
- (3) An application for a licence may not be made by:
 - (a) an individual who is under the age of 18 years, or
 - (b) a person who is disqualified from holding a licence or who holds a suspended licence, or
 - (c) an individual who is a controlled member of a declared organisation within the meaning of the Crimes (Criminal Organisations Control) Act 2012.

Note. Controlled members are prohibited from applying for licences—see section 27 of the Crimes (Criminal Organisations Control) Act 2012.

- (4) An application for a licence must:
 - (a) be in the form and manner approved by the Authority, and
 - (b) be accompanied by the fee prescribed by the regulations and such information and particulars as may be prescribed by the regulations, and
 - (c) be advertised in accordance with the regulations, and
 - (d) comply with such other requirements as may be approved by the Authority or prescribed by the regulations.

Note. See also section 48 which requires a community impact statement to be provided with certain licence applications.

(5) If, before an application for a licence is determined by the Authority, a change occurs in the information provided in, or in connection with, the application (including any information provided in accordance with this subsection), the applicant must immediately notify the Authority of the particulars of the change.

44 Submissions to Authority in relation to licence applications

- (1) Any person may, subject to and in accordance with the regulations, make a submission to the Authority in relation to an application for a licence.
- (2) If any such submission is made to the Authority, the Authority is to take the submission into consideration before deciding whether or not to grant the licence.

45 Decision of Authority in relation to licence applications

- (1) The Authority may, after considering an application for a licence and any submissions received by the Authority in relation to the application, grant the licence or refuse to grant the licence. The Authority may determine the application whether or not the Secretary has provided a report in relation to the application.
- (2) The Authority may, in such circumstances as the Authority considers appropriate, treat an application for a licence as having been withdrawn.
- (3) The Authority must not grant a licence unless the Authority is satisfied that:
 - (a) the applicant is a fit and proper person to carry on the business or activity to which the proposed licence relates, and
 - (b) practices will be in place at the licensed premises as soon as the licence is granted that ensure, as far as reasonably practicable, that liquor is sold, supplied or served responsibly on the premises and that all reasonable steps are taken to prevent intoxication on the premises, and that those practices will remain in place, and
 - (c) if development consent is required under the Environmental Planning and Assessment Act 1979 (or approval under Part 3A or Part 5.1 of that Act is required) to use the premises for the purposes of the business or activity to which the proposed licence relates—that development consent or approval is in force.

Note. Section 48 also requires the Authority to be satisfied of certain other matters before granting a hotel, club or packaged liquor licence.

(4) The regulations may also provide mandatory or discretionary grounds for refusing the granting of a licence.

- (5) Without limiting subsection (3) (a), a person is not a fit and proper person to carry on the business or activity to which a proposed licence relates if the Authority has reasonable grounds to believe from information provided by the Commissioner of Police in relation to the person:
 - (a) that the person:
 - (i) is a member of, or
 - (ii) is a close associate of, or
 - (iii) regularly associates with one or more members of,
 - a declared organisation within the meaning of the Crimes (Criminal Organisations Control) Act 2012, and
 - (b) that the nature and circumstances of the person's relationship with the organisation or its members are such that it could reasonably be inferred that improper conduct that would further the criminal activities of the declared organisation is likely to occur if the person is granted a licence.
- (5A) Without limiting subsection (3) (a), in determining whether an applicant is a fit and proper person to carry on the business or activity to which the proposed licence relates, the Authority is to consider whether the applicant:
 - (a) is of good repute, having regard to character, honesty and integrity, and
 - (b) is competent to carry on that business or activity.
- (6) The Authority is not, under this or any other Act or law, required to give any reasons for not granting a licence because of subsection (5) to the extent that the giving of those reasons would disclose any criminal intelligence.
- (7) In deciding whether or not to grant a licence, the Authority must consider whether, if the licence were granted, it would provide employment in, or other opportunities for, any of the following—
 - (a) the live music industry,
 - (b) the arts sector,
 - (c) the tourism sector,
 - (d) the community or cultural sector.

48 Community impact

- (1) The object of this section is to facilitate the consideration by the Authority of the impact that the granting of certain licences, authorisations or approvals will have on the local community, in particular by providing a process in which the Authority is made aware of:
 - (a) the views of the local community, and
 - (b) the results of any discussions between the applicant and the local community about the issues and concerns that the local community may have in relation to the application.
 - (c) whether the granting of the application would provide employment in, or other opportunities for, any of the following—
 - (i) the live music industry,
 - (ii) the arts sector,
 - (iii) the tourism sector,
 - (iv) community or cultural sector.
- (2) In this section:

relevant application means any of the following:

- (a) an application for a hotel licence, club licence, small bar licence or packaged liquor licence,
- (b) an application under section 59 for approval to remove a hotel licence, club licence, small bar licence or packaged liquor licence to other premises,
- (c) an application for an extended trading authorisation in relation to a hotel licence, club licence, small bar licence or packaged liquor licence,
- (d) an application for an extended trading authorisation in relation to an on-premises licence (but only if the authorisation will result in trading at any time between midnight and 5 am),
- (e) an application for an extended trading authorisation in relation to a producer/wholesaler licence (but only if the authorisation will result in retail trading at any time between midnight and 5 am),
- (f) any particular application (or class of application) that is required by the Authority to be accompanied by a community impact statement.
- (g) any other application of a kind prescribed by the regulations or made in such circumstances as may be prescribed by the regulations,

but does not include any application for an extended trading authorisation in relation to a special occasion (as referred to in section 49 (5) (b) or (5A) or 49A (3) (b)).

- (3) A relevant application must be accompanied by a community impact statement.
- (3A) However, a small bar application is not required to be accompanied by a community impact statement if:
 - (a) development consent is required under the Environmental Planning and Assessment Act 1979 to use the premises to which the application relates as a small bar or to sell liquor during the times to which the application relates, and

- (b) the local police and the Secretary are, no more than 2 working days after the application for the required development consent, or any variation to that application, is made, notified by the applicant of the making of the application for development consent or of the variation to that application.
- (3B) For the purposes of subsection (3A), a small bar application means any of the following:
 - (a) an application for a small bar licence,
 - (b) an application for approval to remove a small bar licence to other premises,
 - (c) an application for an extended trading authorisation for a small bar,
 - (d) an application to vary an extended trading authorisation for a small bar.
- (3C) An application (other than an application under clause 39 of Schedule 1) for a small bar licence is not, despite subsection (3), required to be accompanied by a community impact statement if:
 - (a) the application relates to the same premises as the premises to which a general bar licence relates, and
 - (b) development consent has been obtained under the Environmental Planning and Assessment Act 1979 to sell liquor during the times to which the application relates and those times are specified in the development consent
- (3D) Despite subsection (3), an application for a multi-occasion extended trading authorisation (as referred to in section 49B) is not required to be accompanied by a community impact statement if:
 - (a) an extended trading authorisation of the kind referred to in section 49 (5) (a) is in force in respect of the licensed premises concerned, or
 - (b) the application is made in respect of club premises that have unrestricted trading hours in accordance with clause 94 of Schedule 2 to the Registered Clubs Act 1976.
 - (4) The community impact statement must:
 - (a) be prepared in accordance with the regulations and any requirements of the Authority, and
 - (b) be in the form approved by the Authority.
 - (5) The Authority must not grant a licence, authorisation or approval to which a relevant application relates unless the Authority is satisfied, after having regard to:
 - (a) the community impact statement provided with the application, and
 - (a1) any published cumulative impact assessment that applies to the area in which the premises the subject of the application are located, and
 - (b) any other matter the Authority is made aware of during the application process (such as by way of reports or submissions),

that the overall social impact of the licence, authorisation or approval being granted will not be detrimental to the well-being of the local or broader community.

- (6) The regulations may make provision for or with respect to the following:
 - (a) the requirements that must be satisfied in relation to the preparation of a community impact statement (including consultation requirements),
 - (b) the matters to be addressed by a community impact statement,
 - (c) the information to be provided in a community impact statement,
 - (d) the criteria for determining the local and broader community for the purposes of a relevant application,
 - (e) any other matter relating to the preparation and content of a community impact statement.
- (7) Without limiting subsection (6), the regulations may provide that the matters to be addressed by a community impact statement are, in the case of an application for an extended trading authorisation in relation to a hotel licence, to include matters relating to gambling activities on the licensed premises during the period that the authorisation is proposed to be in force.