



NSW Department of Customer Service  
Liquor & Gaming NSW

---

**APPLICATION NO:** APP-0006840111

**APPLICATION FOR:** On Premises Liquor licence – Art Gallery, Restaurant, Music Venue, Theatre Public Entertainment Venue with Primary Service Authorisation

**TRADING HOURS:** INDOOR On Premises (Art Gallery, Restaurant, Music Venue, Theatre Public Entertainment Venue):  
Sunday to Thursday: 10.00AM to 10.00 PM  
Friday to Saturday: 10.00AM to 12.00 AM  
OUTDOOR On Premises (Art Gallery, Restaurant, Music Venue, Theatre Public Entertainment Venue):  
Monday to Sunday: 10.00AM to 10.00 PM  
INDOOR Primary Service Authorisation:  
Sunday to Thursday: 12.00 PM to 10:00 PM  
Friday to Saturday: 12.00 PM to 12:00 AM  
OUTDOOR Primary Service Authorisation:  
Monday to Sunday: 12.00 PM to 10.00 PM

**APPLICANT:** Evans, Rosemary Scott

**LICENCE NAME:** The Murwillumbah Citadel Pty Ltd

**PREMISES ADDRESS:** 21 Queen Street MURWILLUMBAH NSW 2484

**ISSUE:** Whether a delegated Liquor & Gaming employee on behalf of the Independent Liquor & Gaming Authority (ILGA) should grant or refuse an application for an On Premises liquor licence with Primary Service Authorisation.

**LEGISLATION** Section 45(1) of the *Liquor Act 2007*

**ILGA DELEGATED DECISION – APPLICATION FOR**  
**Liquor – On Premises with Primary Service Authorisation**  
**The Murwillumbah Citadel Pty Ltd**

Under delegation issued by the Independent Liquor and Gaming Authority under section 13 of the *Gaming and Liquor Administration Act 2007*, a designated Public Service employee or other Public Service employee of Liquor & Gaming NSW in the Department of Industry, has

decided to grant the application for a On Premises Liquor Licence with Primary Services Authorisation, application number APP-0006840111.

On 13 August 2020, and after careful consideration of the application and other material, the delegate decided to approve the application, subject to the following conditions:

**Conditions imposed:**

1. Section 11A of the Liquor Act 2007 applies to this licence. Liquor must not be sold by retail on the licensed premises for a continuous period of 6 hours between 04:00 AM and 10:00 AM during each consecutive period of 24 hours. The licensee must comply with this 6-hour closure period along with any other limits specified in the trading hours for this licence.
2. Consumption on premises  
Good Friday 12:00 noon - 10:00 PM (liquor can only be served with or ancillary to a meal in a dining area)  
Christmas Day 12:00 noon - 10:00 PM (liquor can only be served with or ancillary to a meal in a dining area)  
December 31st Normal opening time until normal closing time or 2:00 AM on New Year's Day, whichever is the later

Note: Trading is also allowed at other times on Good Friday and Christmas Day if authorised by an extended trading authorisation. Liquor can only be served with or ancillary to a meal in a dining area after 5:00 AM on Good Friday and Christmas Day. The licensee must not exercise the sale on other premises authorisation at locations/venues where there is already a current and valid liquor licence in force.

3. No drinks commonly referred to as shots, shooters, slammers, and/or bombs, or any drink designed for rapid consumption are to be sold or supplied.
4. 0002290: Plan of management: The premises is to be operated at all times in accordance with the Plan of Management dated 1st August 2020 as may be varied from time to time after consultation with NSW Police and/or Liquor and Gaming NSW. A copy of the Plan of Management is to be kept on the premises and made available for inspection on the request of a police officer, council officer, or Liquor & Gaming NSW inspector.

## **STATEMENT OF REASONS**

### **1. Material before the ILGA delegate (DF20/004015)**

The decision made by the delegate had the application and other relevant material:

- (1) Application form lodged on 13 March 2020
- (2) Category B Community Impact Statement (CIS) completed – only Category A required
- (3) Plan of proposed licensed area (100yr old Heritage Hall)
- (4) Plan of management

- (5) Certification of Advertising
- (6) DA approval for mixed use development comprising an entertainment facility, function centre and food and drink premises
- (7) No Submissions of objection were lodged
- (8) Police submission received – no objections with conditions
- (9) Applicant's consent to conditions
- (10) NPC for Evans, Rosemary Scott with no disclosable court outcomes
- (11) Notices
- (12) Evidence of completion of the relevant tiered industry training

## **2. Legislative framework, statutory objects and considerations**

In determining the application, the delegate has considered relevant provisions of the Act, including the objects and considerations that are prescribed by section 3, which state:

### **3 Objects of Act**

- (1) The objects of this Act are as follows:
  - (a) to regulate and control the sale, supply and consumption of liquor in a way that is consistent with the expectations, needs and aspirations of the community,
  - (b) to facilitate the balanced development, in the public interest, of the liquor industry, through a flexible and practical regulatory system with minimal formality and technicality,
  - (c) to contribute to the responsible development of related industries such as the live music, entertainment, tourism and hospitality industries.
- (2) In order to secure the objects of this Act, each person who exercises functions under this Act (including a licensee) is required to have due regard to the following:
  - (a) the need to minimise harm associated with misuse and abuse of liquor (including the harm arising from violence and other anti-social behaviour),
  - (b) the need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor,
  - (c) the need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life.
  - (d) the proposed approved manager/licensee has completed the relevant tiered industry training as per legislative requirements

### 3. Statutory tests

- (1) In determining an application for a licence, under section 45(3) of the *Liquor Act 2007*, the delegate must also be satisfied that:
  - a. the applicant is a fit and proper person to carry on the business or activity to which the proposed licence relates,
  - b. practices will be in place as soon as the licence is granted that ensure, as far as reasonably practicable, that liquor is sold, supplied or served responsibly on the premises and that all reasonable steps are taken to prevent intoxication on the premises and that those practices will remain in place, and
  - c. if development consent is required under the *Environmental Planning and Assessment Act 1979* (or approval under Part 4 Division 4.1 or Part 5.1 of that Act is required), to use the premises for the purposes of the business or activity to which the proposed licence relates – that development consent or approval is in force.

### 4. Community impact test

- (1) Under section 48(5) of the *Liquor Act 2007*, the delegate must not grant a licence, authorisation or approval of a kind prescribed by section 48(2) of the Act unless the Authority is satisfied, having regards to the Community Impact Statement, where required, and any other matter the delegate is made aware of during the Application process, that the overall impact of the licence, authorisation or approval in question being granted will not be detrimental to the local or broader community.
- (2) The test applying under section 48(5) relates to delegated decisions in relation to:
  - a. the grant or removal of a small bar licence (where required),
  - b. a packaged liquor licence (limited to telephone/internet sales),
  - c. an application for extended trading hours to permit the sale of liquor after midnight in relation to a small bar (where required), an on premises relating to a restaurant that includes an application for a primary service authorisation, an on premises licence relating to a karaoke bar, a catering service or a vessel, and an application for a producer/wholesaler licence that includes an application for a drink on premises authorisation.
- (3) The Community Impact Statement provides the Authority with information about the views of relevant stakeholders and other aspects of the local community in which the proposed licensed premises is to be located. This includes, for example, the proximity of the licensed premises to hospitals or health facilities, nursing homes, schools and places of worship.

- (4) Local and Broader Community - for the purposes of this decision, the delegate is satisfied that the relevant “local community” is the community within the town of Murwillumbah, and the “broader community” of the Tweed Shire Council LGA.

## 5. Analysis of Submissions and other Materials

- (1) Having reviewed all of the material, I am satisfied that this application for an On Premises Liquor Licence - Art Gallery, Restaurant, Music Venue, Theatre Public Entertainment Venue with Primary Service Authorisation, is unlikely to result in any significant increase in alcohol-related harms in either the local or broader community.
- (2) No objections to the application were raised.
- (3) Police submission received – no objections with suggested conditions.
- (4) Applicants response to police submission – all conditions agreed except “Liquor may only be sold to genuine patrons of the theatre who produce a valid theatre ticket to attend a performance on that date, or to members of the public who are attending private functions/ charity events/theatre hosted at premises” on the grounds that ticketed events are not feasible to their business model of encouraging spontaneous participation in the Arts.
- (5) The proposed licensed area is DA approved for a mixed use development comprising an entertainment facility, function centre and food and drink premises .
- (6) I am satisfied that development consent is in place.
- (7) I am satisfied that the applicant has provided consent to imposing the conditions contained in the licence document.
- (8) I am satisfied that the statutory advertising requirements have been met.
- (9) I am satisfied that the proposed licensee/manager has completed the relevant licensee/approved manager tiered industry training as per legislative requirements

## 6. Overall social impact

### (1) Positive benefits

The granting of the licence will enable a On Premises to supplement and enhance the services offered. The proposed licence will enable a genuinely community focussed venue to support the Arts by increasing their level of customer service and to cater for the needs of various community and social groups, thereby encouraging the community to participate in the Arts, as well as providing a much needed community venue in an environment which is safe and enjoyable for all patrons

(2) **Negative impacts**

The nature of the licence sought means that there are unlikely to be any amenity impacts on the local community. DA restrictions further ensure that the use is to be conducted so as not to cause disruption to the amenity of the local area.

**7. Conclusion**

- (1) I am satisfied that procedural fairness was afforded to the applicant and interested parties regarding the decision whether or not to grant the application, as all of those required to be notified of the application were provided with the opportunity to make written submissions and all submissions received were considered and helped inform this decision.
- (2) In accordance with section 45(3)(a) of the Act I am satisfied that the proposed licensee is a fit and proper person to carry on the business or activity to which the proposed licence relates.
- (3) Having considered the venue management plan and related material, under section 45(3)(b) of the Act, I am satisfied that practices will be in place at the premises as soon as the licence is granted that ensure, as far as reasonably practicable, that all reasonable steps are taken to prevent intoxication on the premises, and that those practices will remain in place.
- (4) Consistent with section 45(3)(c) of the Act requiring development consent from the local council, I am satisfied that the required development consent or approval is in force.
- (5) In making this decision under delegation from of the Authority, all statutory objects and considerations prescribed by section 3 of the Act were considered and accordingly, I have determined to grant the liquor licence application with conditions.

Decision Date: 13 August 2020



Joanne Zammit

Coordinator, Licensing

**Liquor & Gaming NSW**

**Delegate of the Independent Liquor & Gaming Authority**

**Important Information:**

In accordance with Clause 5 of the Gaming and Liquor Administration Regulation 2008, this decision is reviewable by ILGA.



The licence applicant and persons who were required to be notified of the application and who made a submission can apply for an application for review. An application for a review must be lodged with ILGA within 28 days of the date of the publication of this decision. An application fee applies. For original applicants, the review application fee is the same as the initial application fee. For non-original applicants, the application fee is \$100.

For ILGA reviews of delegated decisions, make an application for review via the Liquor and Gaming Application Noticeboard at: <https://www.liquorandgaming.nsw.gov.au/Pages/public-consultation/online-application-noticeboard/online-application-noticeboard.aspx>. The Review Application form can be accessed on line via the Application Number hyperlink.

Further information can be obtained from the Reviews page on the Liquor & Gaming website at: <https://www.liquorandgaming.nsw.gov.au/Pages/ilga/decisions-of-interest/reviews-of-decisions/reviews-of-liquor-and-gaming-decisions.aspx>