

**NSW Department of Customer Service**

**Liquor & Gaming NSW**

Application number:	APP-0007997330
Application for:	Liquor – Producer wholesaler liquor licence with a drink on premises authorisation
Trading hours:	<p><b>Producer/wholesaler</b>  Monday to Saturday: 10:00 AM to 11.00 PM  Sunday: 10:00 AM to 10:00 PM</p> <p><b>Drink on premises authorisation</b>  Monday to Saturday: 10:00 AM to 11.00 PM  Sunday: 10:00 AM to 10:00 PM</p>
Applicant:	BBAGO PTY LIMITED
Licence name:	Curly Lewis Brewing Co.
Premises address:	UNIT 15 102-106 CAMPBELL PDE BONDI BEACH NSW 2026
Issue:	Whether a delegated Liquor & Gaming employee on behalf of the Independent Liquor & Gaming Authority (ILGA) should grant or refuse an application for a Liquor – Producer wholesaler liquor licence with a drink on premises authorisation
Legislation:	Section 45(1) of the <i>Liquor Act 2007</i>

**Producer/Wholesaler Liquor Licence**

**Curly Lewis Brewing Co**

Under delegation issued by the Independent Liquor and Gaming Authority under section 13 of the Gaming and Liquor Administration Act 2007, a designated Public Service employee or other Public Service employee of Liquor & Gaming NSW in the Department of Customer Services, has decided to grant the application for a Liquor – Producer wholesaler liquor licence with a drink on premises authorisation application number APP-0007997330

After careful consideration of the application and other material, the delegate decided to approve the application, subject to conditions listed in table 1.

Decision Date: 31/05/2021



Myles Irvine

**A/ Team Leader, Licensing  
Liquor, Gaming and Racing NSW  
Delegate of the Independent Liquor & Gaming Authority**

### STATEMENT OF REASONS

#### Analysis of Submissions and statutory requirements

- (1) Submissions were received and considered as summarised at Table [3]. In relation to the submissions received, while there were concerns raised about the potential impact of granting the licence, I am satisfied that these can be addressed by the conditions which I have imposed on the licence.
- (2) Appropriate consent is in place for the use of the premises as a Liquor – Producer wholesaler liquor licence with a drink on premises authorisation
- (3) Police have no objection and requested more conditions be imposed on the licence.
- (4) I am satisfied that the applicant has been provided with an opportunity to consider and comment upon the conditions contained in the licence document.
- (5) I am satisfied that the statutory advertising requirements have been met.
- (6) Having reviewed all the material, I am satisfied that granting this application for a Liquor – Producer wholesaler liquor licence with a drink on premises authorisation will not be detrimental to the local or broader community.

#### Overall social impact

##### (1) Positive benefits

The proposed licensee intends to produce a range of beer on-site for both consumption on the premises or take-away. Food will always be available. The granting of the licence will provide patrons with increased choice to socialise, including to enjoy a meal and/or a drink consistent with the licence within the suburb of Bondi Beach

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### (2) Mitigation of potential negative impacts

I am satisfied that the business model, conditions imposed, and any other information contained in the application will provide that the lawful operation of the premises will not be detrimental to the local or broader community.

### Conditions considered by the ILGA delegate

All requests to impose conditions on the licence are reviewed on a case by case basis and a merit-based assessment is conducted.

In considering whether a proposed condition has merit, delegates consider: (a) whether the need for the condition has been adequately established (b) whether the benefits of imposing the condition are likely to outweigh the costs and (c) whether the proposed condition is proportionate to the potential harm identified.

Table 1 sets out the conditions which I have decided to impose on the licence, and the Table 2 sets out conditions put forwarded for consideration which I have decided not to impose, and the reasons for that decision.

<b>TABLE 1 - Proposed conditions imposed on the licence:</b>	
1.	Section 11A of the Liquor Act 2007 applies to this licence. Liquor must not be sold by retail on the licensed premises for a continuous period of 6 hours between 04:00 AM and 10:00 AM during each consecutive period of 24 hours. The licensee must comply with this 6-hour closure period along with any other limits specified in the trading hours for this licence.
2.	<b>Restricted trading &amp; NYE (std)</b> Retail sales - Good Friday: Not permitted - December 24th: Normal trading Monday to Saturday, 8:00 AM to 10:00 PM Sunday - Christmas Day: Not permitted - December 31st: Normal trading
3.	<b>0000140 Restricted trading &amp; NYE (std)</b> <b>Drink on-premises authorisation</b> Good Friday      12:00 noon - 10:00 PM Christmas Day    12:00 noon - 10:00 PM December 31st    Normal opening time until normal closing time or 2:00 AM on New Year's Day, whichever is the later
4.	Plan of management: The premises is to be operated at all times in accordance with the Plan of Management dated <28/4/2021> as may be varied from time to time after consultation with NSW Police and/or Liquor and Gaming NSW. A copy of the Plan of Management is to be kept on the premises and made available for inspection on the request of a police officer, council officer, or Liquor & Gaming NSW inspector.
5.	No rapid consumption drinks condition The following drinks must not be sold or supplied on the Licensed Premises: Any drink commonly referred to as a "shot" or a "shooter", (with the exception of cocktails) that contains more than 30 mls of spirits or liqueur and that is designed to be consumed rapidly.

<b>6.</b>	<p><b>Crime Scene Preservation</b></p> <p>Immediately after the person in charge of the Licensed Premises become aware of an incident involving an act of violence causing an injury to a person on the premises, the person must:</p> <ol style="list-style-type: none"> <li>1. Take all practical steps to preserve and keep intact the area where the act of violence occurred</li> <li>2. Retain all materials and implements associated with the act of violence in accordance with the crime scene preservation guidelines issued by the NSW Police</li> <li>3. Make direct and personal contact with the Police Area Command or his/her delegate and advise the Commander or delegate of the incident and</li> </ol> <p>Comply with any directions given by the Commander or delegate to preserve or keep intact the area where the violence occurred.</p>
<b>7.</b>	The licence is authorised for the trading hours fixed by the Authority or such lesser hours as may be approved by the consent authority from time to time.
<b>8.</b>	<p><b>CCTV System</b></p> <ol style="list-style-type: none"> <li>1) The licensee must maintain a closed-circuit television (CCTV) system on the premises in accordance with the following requirements:             <ol style="list-style-type: none"> <li>(a) the system must record continuously from opening time until one hour after the premises is required to close (or, in the case of a premises that is not required to cease trading, continuously at all times),</li> <li>(b) recordings must be in digital format and at a minimum of (15) frames per second,</li> <li>(c) any recorded image must specify the time and date of the recorded image,</li> <li>(d) the system's cameras must cover the following areas:                 <ol style="list-style-type: none"> <li>(i) all entry and exit points on the premises,</li> <li>(ii) the footpath immediately adjacent to the premises, and</li> <li>(iii) all publicly accessible areas (other than toilets) within the premises.</li> </ol> </li> </ol> </li> <li>2) The licensee must also:             <ol style="list-style-type: none"> <li>(a) keep all recordings made by the CCTV system for at least 30 days,</li> <li>(b) ensure that the CCTV system is accessible at all times the system is required to operate pursuant to clause 1(a), by at least one person able to access and fully operate the system, including downloading and producing recordings of CCTV footage, and</li> </ol> <p>provide any recordings made by the system to a police officer or Liquor and Gaming NSW inspector within 24 hours of any request by the police officer or Liquor and Gaming NSW inspector to provide such recordings.</p> </li> </ol>

<b>TABLE 2 – Proposed conditions not imposed on the licence:</b>		<b>Proposed by:</b>	<b>Reason code (see table 9)</b>
<b>1.</b>	The Premises is to operate in accordance to an approved Plan of Management.	Police	<b>A</b>
<b>2.</b>	Patron Capacity is restricted to 100 persons to the internal area and restricted to 20 persons to the external (outdoor footpath dining) area.	Police	<b>B</b>
<b>3.</b>	The sale and supply of liquor in the internal area is restricted to 11:00 pm Monday to Saturday and 10:00 pm Sunday.	Police	<b>B</b>

	The sale and supply of liquor in the external area is restricted to 10:00 pm Monday to Saturday and 9.30 pm Sunday.		
4.	The bottling, packaging and preparation of the craft brewing product is restricted to 08:00am to 6:00pm daily.	Police	<b>B</b>
5.	Patrons shall be seated whilst consuming liquor.	Police	<b>B</b>
6.	The sale and /or supply of liquor must cease 15 minutes prior to the cessation of the respective hours of operation for the specified indoor seating areas.	Police	<b>B</b>
7.	Tours being conducted at the premises brewing facilities shall be restricted to one-hour periods during trading hours, with any complimentary liquor or tasting samples being limited to no more than three standard drinks.	Police	<b>B</b>
8.	Tours being conducted at the premises brewing facilities shall be restricted to 9:00am to 3:00pm daily and are to be limited to a total of three tours per day comprising of a total of six persons per tour.	Police	<b>B</b>
9.	Packaged liquor must not be consumed on the premises	Police	<b>B</b>
10.	Crime scene preservation condition.	Police	<b>B</b>
11.	CCTV condition.	Police	<b>B</b>

**Materials considered by the ILGA delegate**

<b>TABLE 3: Submissions analysis</b>	
<b>Stakeholder submissions</b>	
1.	<p><b>NSW Police</b></p> <ul style="list-style-type: none"> <li>Police has no objection and requested more conditions be imposed on the licence.</li> </ul>
2.	<p><b>Public</b></p> <p>Two public submissions received objecting to the application mainly in relation to the following concerns:</p> <ul style="list-style-type: none"> <li>Proposed venue will add to the already-noisy section of Campbell Parade, located only some 30 metres from my apartment.</li> <li>Smokers, who can't smoke at the outside venues, simply move a few metres away and smoke and talk on the footpath up until midnight.</li> <li>Deliveries (delivery vans jostle for parking space and often double-park).</li> </ul>

	<ul style="list-style-type: none"> <li>• There is no dedicated loading dock for this proposed brewery operation</li> <li>• Curly Lewis Brewing Co, even if moderately successful, will generate a greater level of commercial activity, and create its own queue of patrons waiting to get in and its own group of people just milling around.</li> <li>• The likelihood of intoxication is much higher at such a premise</li> <li>• <b>Trading hours-</b> we are dealing with a manufacturing business operation at almost 24 hours a day.</li> <li>• security</li> </ul>
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TABLE 4: Document analysis		
Details		Dated received/comment
1.	Application form	APP-0007997330
2.	Plan of proposed licensed area	Compliant
3.	Certification of Advertising	Compliant
4.	Plan of management	Compliant
5.	National Police Certificate ID RSA competency card Advanced licensee training	Not required Not required Not required Not required
6.	Development consent	Change of use of ground floor premises to a craft brewery, restaurant and licensed bar including fit-out and alterations to ground floor façade
7.	Correspondence from Liquor & Gaming NSW to the applicant requesting additional information and consent to conditions.	
8.	Correspondence from the applicant in response to Liquor and Gaming.	

## Conclusion

- (1) I am satisfied that procedural fairness was afforded to the applicant and interested parties regarding the decision whether to grant the application. All of those required to be notified of the application were provided with the opportunity to make written submissions and all submissions received were considered and helped inform this decision. The decision was made by the delegate having reviewed the application statement, business model and risk analysis, stakeholder submissions and other relevant material.

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- (2) In accordance with section 45(3)(a) of the Act I am satisfied that the proposed licensee is a fit and proper person to carry on the business or activity to which the proposed licence relates.
- (3) Having considered the management plan and related material, under section 45(3)(b) of the Act, I am satisfied that practices will be in place at the premises as soon as the licence is granted that ensure, as far as reasonably practicable, that all reasonable steps are taken to prevent intoxication on the premises, and that those practices will remain in place.
- (4) Consistent with section 45(3)(c) of the Act requiring development consent from the local council, I am satisfied that the required development consent or approval is in force.
- (5) In making this decision under delegation from of the Authority, all statutory objects and considerations prescribed by section 3 of the Act were considered and accordingly, I have determined to grant the liquor licence application with conditions.

**TABLE 5: Relevant extracts from the Liquor Act 2007**

### **Legislative framework, statutory objects and considerations**

In determining the application, the delegate has considered relevant provisions of the Act, including the objects and considerations that are prescribed by section 3, which state:

#### **3 Objects of Act**

1. The objects of this Act are as follows:
  - a. to regulate and control the sale, supply and consumption of liquor in a way that is consistent with the expectations, needs and aspirations of the community,
  - b. to facilitate the balanced development, in the public interest, of the liquor industry, through a flexible and practical regulatory system with minimal formality and technicality,
  - c. to contribute to the responsible development of related industries such as the live music, entertainment, tourism and hospitality industries.
2. In order to secure the objects of this Act, each person who exercises functions under this Act (including a licensee) is required to have due regard to the following:
  - a. the need to minimise harm associated with misuse and abuse of liquor (including the harm arising from violence and other anti-social behaviour),
  - b. the need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor,
  - c. the need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life.
  - d. the need to support employment and other opportunities in the—
    - (i) live music industry, and
    - (ii) arts, tourism, community and cultural sectors.

**TABLE 6: Statutory tests**

1. In determining an application for a licence, under section 45(3) of the Liquor Act 2007, the delegate must also be satisfied that:
  - (a) the applicant is a fit and proper person to carry on the business or activity to which the proposed licence relates,
  - (b) practices will be in place as soon as the licence is granted that ensure, as far as reasonably practicable, that liquor is sold, supplied or served responsibly on the premises and that all reasonable steps are taken to prevent intoxication on the premises and that those practices will remain in place, and
  - (c) if development consent is required under the *Environmental Planning and Assessment Act* 1979 (or approval under Part 4 Division 4.1 or Part 5.1 of that Act is required), to use the premises for the purposes of the business or activity to which the proposed licence relates – that development consent or approval is in force.
  - (d) the proposed approved manager/licensee has completed the relevant tiered industry training as per legislative requirements.

**TABLE 7: Community impact test**

1. Under section 48(5) of the Liquor Act 2007, the delegate must not grant a licence, authorisation or approval of a kind prescribed by section 48(2) of the Act unless the Authority is satisfied, having regards to the Community Impact Statement, where required, and any other matter the delegate is made aware of during the Application process, that the overall impact of the licence, authorisation or approval in question being granted will not be detrimental to the local or broader community.
2. The test applying under section 48(5) relates to delegated decisions in relation to:
  - a. the grant or removal of a small bar licence (where required),
  - b. a packaged liquor licence (limited to telephone/internet sales),
  - c. an application for extended trading hours to permit the sale of liquor after midnight in relation to a small bar (where required), an on premises relating to a restaurant that includes an application for a primary service authorisation, an on premises licence relating to a karaoke bar, a catering service or a vessel, and an application for a producer/wholesaler licence that includes an application for a drink on premises authorisation.

The Community Impact Statement provides the Authority with information about the views of relevant stakeholders and other aspects of the local community in which the proposed licensed premises is to be located. This includes, for example, the proximity of the licensed premises to hospitals or health facilities, nursing homes, schools and places of worship.



**TABLE 8: Important Information:**

In accordance with Clause 5 of the Gaming and Liquor Administration Regulation 2008, this decision is reviewable by ILGA.

The licence applicant and persons who were required to be notified of the application and who made a submission can apply for an application for review. An application for a review must be lodged with ILGA within 28 days of the date of the publication of this decision. An application fee applies. For original applicants, the review application fee is the same as the initial application fee. For non-original applicants, the application fee is \$100.

For ILGA reviews of delegated decisions, make an application for review via the Liquor and Gaming Application Noticeboard at: <https://www.liquorandgaming.nsw.gov.au/Pages/public-consultation/online-application-noticeboard/online-application-noticeboard.aspx>. The Review Application form can be accessed online via the Application Number hyperlink.

Further information can be obtained from the Reviews page on the Liquor & Gaming website at: <https://www.liquorandgaming.nsw.gov.au/Pages/ilga/decisions-of-interest/reviews-of-decisions/reviews-of-liquor-and-gaming-decisions.aspx>

**TABLE 9: - Reasons for not imposing requested conditions.**

A	Do not impose. Already covered by the Liquor Act.
B	Do not impose. Already covered/already a condition in the DA.
C	Do not impose. Not a relevant condition for this licence type. Condition sought is generally only imposed on high risk licence type or in exceptional circumstances. Exceptional circumstances have not been sufficiently made out by the person putting forward the condition.
D	Do not impose. This condition would be more restrictive than similar venues in Kings Cross which remains subject to the lockout laws in 2020.
E	Do not impose. Small Bars are considered low risk. 2016 Review of Small Bars found Venues with a small bar licence have a lower incidence of alcohol-related violence than venues operating as a small bar under another type of liquor licence. Smaller bars have a lower incidence of alcohol-related violence than other types of licensed venue.
F	Do not impose. Already covered in the Plan of Management. Plan of management condition has been imposed.
G	Do not impose. Not in alignment with the business type, risk associated and would impose disproportionate unnecessary financial and operational burden (small business).
H	Do Not Impose. Being part of a liquor accord is not compulsory / on a voluntary basis only. Exceptional circumstances for imposing condition have been sufficiently made out by the person putting forward to the condition.



1	Do not impose – wording not consistent with ILGA/L&GNSW standard conditions – ILGA/L&GNSW standard condition wording has been imposed instead.
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