



Mr Lachlan McAuley  
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12 March 2019

Dear Mr McAuley

<b>Application No.</b>	1-6947351771
<b>Applicant</b>	Mr Anakin Address
<b>Application for</b>	Small bar licence
<b>Licence name</b>	Anonymous Cafe
<b>Premises</b>	237-238 Great Western Highway BLACKHEATH NSW 2785
<b>Trading hours</b>	Thursday to Sunday 5:00 pm – 12:00 am
<b>Legislation</b>	Sections 3, 11A, 12, 20A-20C, 40, 45 and 48 of the <i>Liquor Act 2007</i>

**Decision of the Independent Liquor and Gaming Authority  
Application for a small bar licence – Anonymous Cafe**

The Independent Liquor and Gaming Authority has considered the application above and, pursuant to section 45 of the *Liquor Act 2007*, has decided to **approve** the application subject to the following conditions:

1. Section 11A of the *Liquor Act 2007* applies to this licence. Liquor must not be sold by retail on the licensed premises for a continuous period of 6 hours between 4:00 AM and 10:00 AM during each consecutive period of 24 hours. The licensee must comply with this 6-hour closure period along with any other limits specified in the trading hours for this licence.
2. Consumption on premises  
Good Friday Not permitted  
Christmas Day Not permitted  
December 31<sup>st</sup> Normal trading

Note: Trading is allowed after midnight into the early morning of Good Friday and Christmas Day if authorised by an extended trading authorisation. Trading must cease at the time specified under the authorisation. The latest time that can be specified is 5.00 AM.

3. The business authorised by this licence must not operate with a greater overall level of social impact on the wellbeing of the local and broader community than what could reasonably be expected from the information contained in the Community Impact Statement, application and other information submitted in the process of obtaining this licence.
4. Closed-circuit television system
  - 1) The licensee must maintain a closed-circuit television (CCTV) system on the premises in accordance with the following requirements:
    - (a) the system must record continuously from opening time until one hour after the premises is required to close (or, in the case of a premises that is not required to cease trading, continuously at all times),
    - (b) recordings must be in digital format and at a minimum of six (6) frames per second,
    - (c) any recorded image must specify the time and date of the recorded image,
    - (d) the system's cameras must cover the following areas:
      - (i) all entry and exit points on the premises,
      - (ii) the footpath immediately adjacent to the premises, and
      - (iii) all publicly accessible areas (other than toilets) within the premises.
  - 2) The licensee must also:

- (a) keep all recordings made by the CCTV system for at least 30 days,
- (b) ensure that the CCTV system is accessible at all times the system is required to operate pursuant to clause 1(a), by at least one person able to access and fully operate the system, including downloading and producing recordings of CCTV footage, and
- (c) provide any recordings made by the system to a police officer or Liquor and Gaming NSW inspector within 24 hours of any request by the police officer or Liquor and Gaming NSW inspector to provide such recordings.

5. Crime scene preservation

Immediately after the person in charge of the licensed premises or a staff member becomes aware of any incident involving an act of violence causing injury to a person on the premises, the person in charge of the licensed premises and/or staff member must:

- 1) take all practical steps to preserve and keep intact the area where the act of violence occurred,
- 2) retain all material and implements associated with the act of violence in accordance with the crime scene preservation guidelines issued by NSW Police, as published from time to time on the Liquor and Gaming NSW website,
- 3) make direct and personal contact with NSW Police to advise it of the incident, and
- 4) comply with any directions given by NSW Police to preserve or keep intact the area where the violence occurred.

In this condition, 'staff member' means any person employed by, or acting on behalf of, the licensee of the premises, and includes any person who is employed to carry on security activities (eg. crowd controller or bouncer) on or about the premises.

6. The premises is to be operated at all times in accordance with the Plan of Management dated 25 September 2018 as may be varied from time to time after consultation with NSW Police. A copy the Plan of Management is to be kept on the premises, and made available for inspection on the request of a police officer, council officer, Liquor and Gaming NSW inspector, or any other person authorised by the Independent Liquor and Gaming Authority.
7. The licensee or its representative must join and be an active participant in the local liquor accord.
8. The licensee must install physical barriers to separate patrons (as they exit the premises onto the footpath) and the roadway.

A statement of reasons for this decision is attached at the end of this letter.

If you have any questions, please contact the case manager at [beatrice.pitpaia@liquorandgaming.nsw.gov.au](mailto:beatrice.pitpaia@liquorandgaming.nsw.gov.au).

Yours faithfully



Philip Crawford  
Chairperson  
For and on behalf of the Independent Liquor and Gaming Authority

## Statement of reasons

### Decision

1. On 21 September 2018 Mr Anakin Trey Address (“Applicant”) lodged an application (“Application”) to the Independent Liquor and Gaming Authority (“Authority”), through Liquor & Gaming NSW (“L&GNSW”), for a small bar licence (“Licence”). The proposed licensed premises, according to the relevant development consent, is located at 237-238 Great Western Highway, Blackheath (“Premises”).
2. The Authority first considered the Application on 25 November 2018 and, following receipt and consideration of further information from the Applicant, decided on 9 December 2018 to grant the Licence under section 45 of the *Liquor Act 2007* (“Act”).
3. The Licence was issued to the Applicant with a preliminary notification of this decision on 10 December 2018.
4. In reaching this decision, the Authority has had regard to the material before it and the legislative requirements under the Act and the Liquor Regulation 2008 (“Regulation”).

### Material considered by the Authority

5. The Authority has considered the Application, the accompanying community impact statement (“CIS”), and all submissions received in relation to the Application.
6. The Authority is satisfied that procedural fairness was afforded to the Applicant and interested parties regarding this decision, as all parties required to be notified of the Application were provided with the opportunity to make submissions.
7. In accordance with its Guideline 6, the Authority has also had regard to relevant L&GNSW liquor licensing records and data published by Bureau of Crime Statistics and Research (“BOCSAR”), NSW Department of Health, and Australian Bureau of Statistics (“ABS”).
8. A list of the material considered by the Authority is set out in Schedule 1.

### Legislative framework

9. The Authority has considered the Application in the context of the following legislative provisions under the Act:
  - a) Section 3: Statutory objects of the Act and relevant considerations.
  - b) Section 11A: The mandatory 6 hour period during which liquor cannot be sold.
  - c) Section 12: The standard trading period for licensed premises, including small bars.
  - d) Section 20A: Authorisation conferred by a small bar licence.
  - e) Section 20B: Trading hours for small bars.
  - f) Section 20C: Miscellaneous conditions attached to a small bar licence.
  - g) Section 40: Minimum procedural requirements for a liquor licence application to be validly made.
  - h) Section 45: Criteria for granting a liquor licence.
  - i) Section 48: Requirements in respect of a CIS.
10. An extract of these sections is set out in Schedule 2.

### Key findings

11. Having regard to the information before it and relevant legislative requirements, the Authority makes the following findings in relation to the Application.

### Validity and procedural requirements

12. Division 1 of Part 3 of the Regulation states that notice of an application must be given to stakeholders no later than two working days after an application is made. The Authority notes that the Applicant provided notice of the Application three working days after the Application was made. The Authority, having considered the facts of the matter, considered the failure to be of a minor nature and resolved to disregard it pursuant to clause 26 of the Regulation.
13. The Authority is satisfied on the material before it that:
  - a) the Application has been validly made and meets the procedural and trading period requirements under sections 11A, 12, 20B and 40 of the Act, and
  - b) the proposed use of the Premises as a small bar satisfies the requirements under sections 20A and 20C of the Act.

### Fit and proper person, responsible service of alcohol, and development consent

14. Pursuant to section 45 of the Act, the Authority is satisfied that:
  - a) the Applicant is a fit and proper person to carry on the business to which the proposed licence relates, given that no concerns regarding the Applicant's probity were raised upon consultation with relevant law enforcement agencies,
  - b) practices will be in place from the commencement of licensed trading at the Premises to ensure the responsible serving of alcohol and prevent intoxication, having regard to the Applicant's Plan of Management ("POM") and the conditions to be imposed on the licence, and
  - c) the requisite development consent is in force for use of the Premises as a small bar, based on Development Consent No. X/431/2018 issued by Blue Mountains City Council on 21 June 2018.

### Community impact statement

15. Pursuant to section 48 of the Act, the Authority finds that the CIS submitted with the Application was prepared in accordance with the relevant requirements. The Authority has taken into consideration the CIS and other available information in making the findings below about the social impact of the Premises on the local and broader communities.
16. For the purpose of this decision and consistent with its position in *Guideline 6*, the Authority is satisfied that the relevant "local community" is the community within the suburb of Blackheath, and the relevant "broader community" comprises the Local Government Area ("LGA") of Blue Mountains.

### Positive social impacts

17. The Authority notes that Anonymous Café is an established unlicensed café that proposes to expand its business model and operate as a small bar in the evenings on Thursdays to Sundays only. The Authority notes that the Applicant describes the café as an intimate and friendly venue that is popular with locals and tourists alike.
18. The Authority notes that there are presently two large hotels in Blackheath, and considers that the addition of a small bar will assist in diversifying and developing the liquor industry in the local community.
19. The Authority accepts the Applicant's contention that the granting of the Licence will provide the local community with a venue that offers an "intimate, safe and friendly environment" which will "enrich Blackheath's appeal as a friendly and inviting town to live in and to visit."
20. The Authority notes that no objections were received in relation to the Application.
21. On the basis of the above, the Authority is satisfied that granting the Licence would be in line with the expectations, needs and aspirations of the community, and contribute to the development of the liquor industry and the related tourism industry.

### Negative social impacts

22. The Authority notes that the relevant BOCSAR data indicates that, for the year to June 2018, the Premises was not located in any crime hotspots, and the rates of alcohol-related assault (domestic and non-domestic), malicious damage to property, and alcohol-related offensive conduct in Blackheath suburb and Blue Mountains LGA were considerably lower than the NSW state average, with the exception of the rate of malicious damage to property in the LGA, which was higher than the NSW state average.
23. The Authority also notes that the HealthStats NSW data available at the time of the Authority's consideration of the Application indicates that Blue Mountains LGA recorded a higher than average level of alcohol attributable deaths and hospitalisations, in the periods 2012-13 and 2013-15 respectively.
24. The Authority notes that Blackheath suburb and Blue Mountains LGA's SEIFA rankings are in the 6<sup>th</sup> and 9<sup>th</sup> deciles respectively on the index of relative socio-economic advantage and disadvantage, indicating an average to above-average level of relative socio-economic advantage.
25. Having regard to the available information, the Authority considers that there is evidence of some pre-existing alcohol-related harm in the local and broader communities, however, is satisfied that these indicators of vulnerability are considered to be somewhat mitigated by the following:
  - a) The Premises will have a very low patron capacity of 22, and limited trading hours.
  - b) The fact that small bars are recognised as being smaller, intimate venues that are inherently lower-risk than traditional pubs and clubs.
  - c) No objection was received from any of the institutional stakeholders consulted, including NSW Police and NSW Health, or any members of the public for the Premises to operate as a small bar.
  - d) The imposition of a number of licence conditions to address identified harms, and the adherence to the measures stipulated in the Plan of Management document.

### Overall social impact

26. Having considered the positive and negative impacts that are likely to flow from approving the Application, the Authority is satisfied that the overall social impact of granting the Licence would not be detrimental to the well-being of the local and broader communities.
27. The Authority is also satisfied that the other legislative criteria for the granting of the Licence have been met.
28. Accordingly, the Authority has decided to grant the Licence under section 45 of the Act.



Philip Crawford  
Chairperson

**Important Information:**

In accordance with section 13A of the *Gaming and Liquor Administration Act 2007* a relevant person (the Applicant or a person who was required to be notified of the prescribed Application and who made a submission to the Authority or the Secretary in respect of the prescribed Application) who is aggrieved by this decision may apply to NCAT for an administrative review under the *Administrative Decisions Review Act 1997*.

An application to NCAT must be made within 28 days of notice of this decision being published on the liquor and gaming website <https://www.liquorandgaming.nsw.gov.au/pages/ilga/decisions-of-interest/decisions-of-interest.aspx> and be accompanied by the fee prescribed by the regulations.

For more information please contact the NCAT Registry at Level 10 John Maddison Tower, 86-90 Goulburn Street Sydney. The NCAT website is at <http://www.ncat.nsw.gov.au/>.

## **Schedule 1 – Material considered by the Authority**

1. HealthStats NSW data showing that the Tamworth Regional LGA recorded, compared to a state benchmark of 100:
  - a. a smoothed standardised mortality ration of 106.10 for the period 2012-13, and
  - b. a smoothed standardised separation ratio of 119.30 for the period 2013-15.
2. ABS SEIFA data based on the 2016 Census indicating that, on the Index of Relative Socio-economic Advantage and Disadvantage for NSW on a scale of 1 to 10, with the 10<sup>th</sup> decile being the most advantaged and 1<sup>st</sup> decile the most disadvantaged, Blackheath ranked in the 6<sup>th</sup> decile and the Blue Mountains LGA ranked in the 9<sup>th</sup> decile.
3. NSW Recorded Crime Statistics 2017 outlining offences by day of week and time of day in Blue Mountains LGA compared to NSW.
4. NSW Recorded Crime Statistics 2017 outlining the number and proportion of selected offences flagged as alcohol-related by NSW Police in Blue Mountains LGA compared to NSW.
5. NSW crime statistics published by BOCSAR indicating that:
  - a. for the year to June 2017, the rates of:
    - i. alcohol-related domestic assault in Blue Mountains LGA and Blackheath were 114.4 and 89.5 respectively, compared to the NSW average of 114.0,
    - ii. alcohol-related non-domestic assault in Blue Mountains LGA and Blackheath were 102.9 and 44.8 respectively, compared to the NSW average of 133.0,
    - iii. malicious damage to property in Blue Mountains LGA and Blackheath were 650.5 and 604.2 respectively, compared to the NSW average of 806.0,
    - iv. alcohol-related offensive conduct in Blue Mountains LGA and Blackheath were 24.1 and 22.4 respectively, compared to the NSW average of 45.3,
  - b. for the year to June 2018, the rates of:
    - i. alcohol-related domestic assault in Blue Mountains LGA and Blackheath were 97.8 and 44.8 respectively, compared to the NSW average of 114.0,
    - ii. alcohol-related non-domestic assault in Blue Mountains LGA and Blackheath were 85.1 and 22.4 respectively, compared to the NSW average of 127.3,
    - iii. malicious damage to property in Blue Mountains LGA and Blackheath were 876.7 and 447.5 respectively, compared to the NSW average of 768.4, and
    - iv. alcohol-related offensive conduct in Blue Mountains LGA and Blackheath were 16.5 and 22.4 respectively, compared to the NSW average of 40.3.
6. BOCSAR Crime Hotspot Maps for the year to June 2018, indicating the location of the Premises relative to hotspots for incidents of alcohol related assault, domestic assault, non-domestic assault, and malicious damage to property.
7. Development Consent No. X/431/2018 and associated Development Consent No. X/136/2012 issued by Blue Mountains City Council on 21 June 2018 and 25 May 2012 respectively in relation to the Premises.
8. Completed application form dated 2 August 2018, the relevant notices of application, and supporting documents attached to the application, including evidence of the Applicant's identity and probity checks.
9. Submission from Blue Mountains City Council on 14 August 2018 in relation to the Application.
10. Submission from Roads & Maritime Services on 4 September 2018 in relation to the Application.
11. Completed Category B CIS dated 20 September 2018.
12. Plan of Management for the Premises, dated 25 September 2018.
13. Certificates of advertising signed by the Applicant on 26 September 2018.

14. Correspondence between L&GNSW staff and the Applicant between 21 September 2018 and 7 December 2018 in respect of the assessment of the Application.
15. L&GNSW liquor licensing records as at 12 October 2018 setting out the number and density (in terms of licences per 100,000 persons of the population) of all types of liquor licences in NSW, Blackheath and the Blue Mountains LGA. The density of small bar licences was 1.47 in NSW, and 0 in Blackheath and Blue Mountains LGA.
16. L&GNSW liquor licensing records as at 12 October 2018 listing all liquor licences in Blackheath.
17. Email from L&GNSW Compliance Unit on 15 October 2018 in relation to the Application.
18. Google map images extracted from the Google website on 25 October 2018, showing the location and photo of the Premises in map view, earth view and street view.
19. Premises plan for the Premises.



## Schedule 2 – Relevant extracts from the *Liquor Act 2007*

### 3 Objects of Act

- (1) The objects of this Act are as follows:
  - (a) to regulate and control the sale, supply and consumption of liquor in a way that is consistent with the expectations, needs and aspirations of the community,
  - (b) to facilitate the balanced development, in the public interest, of the liquor industry, through a flexible and practical regulatory system with minimal formality and technicality,
  - (c) to contribute to the responsible development of related industries such as the live music, entertainment, tourism and hospitality industries.
- (2) In order to secure the objects of this Act, each person who exercises functions under this Act (including a licensee) is required to have due regard to the following:
  - (a) the need to minimise harm associated with misuse and abuse of liquor (including harm arising from violence and other anti-social behaviour),
  - (b) the need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor,
  - (c) the need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life.

### 11A Special licence condition—6-hour closure period for licensed premises

- (1) This section applies in relation to:
  - (a) any licence granted on or after 30 October 2008, and
  - (b) any licence in force before that date, but only if an extended trading authorisation granted on or after that date is in force in relation to the licensed premises concerned.
- (2) A licence to which this section applies is subject to the condition that liquor must not be sold by retail on the licensed premises for a continuous period of 6 hours (as determined in accordance with this section) during each consecutive period of 24 hours (the 6-hour closure period).
- (3) Except as provided by subsection (4), the 6-hour closure period for any particular licensed premises is the period that is approved for the time being by the Authority.
- (4) In the case of a licence:
  - (a) granted on or after 30 October 2008 but before the date on which this section (as inserted by the Liquor Legislation Amendment Act 2008) commenced, or
  - (b) granted by the Local Court (as provided by clause 25 of Schedule 1) at any time after the date on which this section commenced,the 6-hour closure period for the licensed premises is, subject to subsection (5), the period from 4 am to 10 am.
- (5) The Authority may at any time, on application by the licensee or by the Secretary or the Commissioner of Police, or on its own initiative, approve of licensed premises having a different 6-hour closure period than:
  - (a) the period as last approved by the Authority, or
  - (b) the period specified in subsection (4).
- (6) Any such application by the licensee must be accompanied by the fee prescribed by the regulations.
- (7) To avoid doubt, during the 6-hour closure period for any licensed premises:
  - (a) the licensed premises are not authorised to stay open for the retail sale of liquor on the premises, and
  - (b) the licensee is not authorised to sell liquor by retail for consumption away from the licensed premises.
- (8) This section has effect despite any other provision of this Act (in particular, those provisions relating to the standard trading period for licensed premises).
- (9) This section does not, however, apply to the sale or supply of liquor to a resident of licensed premises if the liquor is sold or supplied for consumption in the room in which the resident is residing or staying.
- (10) The regulations may also create exceptions to this section.

### 12 Standard trading period for certain licensed premises

- (1) For the purposes of this Act, the standard trading period means:
  - (a) for any day of the week other than a Sunday:
    - (i) the period from 5 am to midnight, or
    - (ii) if the regulations prescribe a shorter period—the period as so prescribed, and
  - (b) for a Sunday:
    - (i) the period from 10 am to 10 pm, or
    - (ii) if the regulations prescribe a shorter period—the period as so prescribed.
- (1A) Despite subsection (1), the standard trading period for a small bar is the period from noon to midnight on any day of the week.

**Note.** Small bars are subject to the 6-hour closure period under section 11A.

- (1B) Despite subsection (1) (a), the standard trading period for premises to which this subsection applies ends at 10 pm.
- (1C) Subsection (1B) applies to the following premises or part of premises:
- (a) if the primary purpose of the business carried on on licensed premises to which a packaged liquor licence relates is the sale or supply of liquor for consumption away from the licensed premises—the licensed premises,
  - (b) if the primary purpose of the business carried on on licensed premises to which a packaged liquor licence relates is not the sale or supply of liquor for consumption away from the licensed premises—the part of the premises that is a liquor sales area (within the meaning of section 30) of the licensed premises,
  - (c) if a hotel licence, club licence, on-premises licence or producer/wholesaler licence authorises the licensee to sell liquor for consumption away from the licensed premises—any part of the licensed premises to the extent that it is used for that purpose.
- (2) Any regulation that prescribes a shorter period for the purposes of subsection (1) may:
- (a) apply to a specified class of licensed premises, and
  - (b) apply in relation to a specified day or days, and
  - (c) in the case of licensed premises on which liquor may be sold or supplied for consumption on the premises as well as for consumption away from the premises—specify different periods for the sale or supply of liquor for consumption on the premises and for the sale or supply of liquor for consumption away from the premises.
- (3) Without limiting subsection (2) (a), a class of licensed premises may be specified by reference to licensed premises that are located in a particular area (however described).

#### **20A Authorisation conferred by small bar licence**

A small bar licence authorises the licensee to sell liquor by retail on the licensed premises for consumption on the licensed premises only.

**Note.** Gaming machines in small bars are prohibited under the Unlawful Gambling Act 1998.

#### **20B Trading hours for small bars**

- (1) The times when liquor may be sold under the authority conferred by a small bar licence are during the standard trading period or at such other times as may be authorised by an extended trading authorisation.
- (2) In the case of a small bar that is situated in an area that is not a prescribed precinct, an extended trading authorisation under section 49A is, on the granting of the licence, taken to be in force authorising the sale or supply of liquor on the licensed premises between midnight and 2 am on any day of the week.  
**Note.** Small bars in a non-prescribed precinct can apply for longer trading periods under section 49A. Small bars in a prescribed precinct can also apply for an extended trading authorisation under section 49A to trade after midnight.
- (3) This section does not authorise liquor to be sold in a small bar on a restricted trading day.
- (4) Subsection (3) does not apply in relation to the period between midnight and such later time as may be authorised by an extended trading authorisation on a restricted trading day that immediately follows a day that is not a restricted trading day.
- (5) (Repealed)

#### **20C Small bar licence—miscellaneous conditions**

- (1) **Maximum number of patrons**  
Liquor must not be sold or supplied in a small bar if the number of patrons on the premises exceeds 60 or such greater number as may be prescribed by the regulations.
- (2) **Small bars must be open to general public**  
The business carried out under a small bar licence must not be, or include, a business that is limited to the sale or supply of liquor only:
  - (a) to persons who have been invited to use or attend the small bar, or
  - (b) to a particular class, or particular classes, of persons using or attending the small bar.
- (3) Subsection (2) is subject to such exceptions as may be approved by the Authority on a temporary basis in relation to any particular small bar or to such other exceptions as may be prescribed by the regulations. Also, subsection (2) does not apply to the extent that is necessary to comply with any other provision of this Act or with any other law.
- (4) **Food must be made available**  
Liquor may only be sold or supplied in a small bar if food of a nature and quantity consistent with the responsible sale, supply and service of alcohol is made available whenever liquor is sold or supplied on the premises. If any requirements are prescribed by the regulations in relation to the nature of any such food, those requirements must be complied with.

#### **40 Licence applications**

- (1) Licence applications are to be made to the Authority.
- (2) An application for a licence may be made by:
  - (a) an individual, or

- (b) a corporation, or
  - (c) in the case of a club licence—a club (or a person on behalf of a club) that meets the requirements specified in section 10 (1) of the Registered Clubs Act 1976.
- (3) An application for a licence may not be made by:
- (a) an individual who is under the age of 18 years, or
  - (b) a person who is disqualified from holding a licence or who holds a suspended licence, or
  - (c) an individual who is a controlled member of a declared organisation within the meaning of the Crimes (Criminal Organisations Control) Act 2012.

**Note.** Controlled members are prohibited from applying for licences—see section 27 of the Crimes (Criminal Organisations Control) Act 2012.

- (4) An application for a licence must:
- (a) be in the form and manner approved by the Authority, and
  - (b) be accompanied by the fee prescribed by the regulations and such information and particulars as may be prescribed by the regulations, and
  - (c) be advertised in accordance with the regulations, and
  - (d) comply with such other requirements as may be approved by the Authority or prescribed by the regulations.

**Note.** See also section 48 which requires a community impact statement to be provided with certain licence applications.

- (5) If, before an application for a licence is determined by the Authority, a change occurs in the information provided in, or in connection with, the application (including any information provided in accordance with this subsection), the applicant must immediately notify the Authority of the particulars of the change.

#### 45 Decision of Authority in relation to licence applications

- (1) The Authority may, after considering an application for a licence and any submissions received by the Authority in relation to the application, grant the licence or refuse to grant the licence. The Authority may determine the application whether or not the Secretary has provided a report in relation to the application.
- (2) The Authority may, in such circumstances as the Authority considers appropriate, treat an application for a licence as having been withdrawn.
- (3) The Authority must not grant a licence unless the Authority is satisfied that:
- (a) the applicant is a fit and proper person to carry on the business or activity to which the proposed licence relates, and
  - (b) practices will be in place at the licensed premises as soon as the licence is granted that ensure, as far as reasonably practicable, that liquor is sold, supplied or served responsibly on the premises and that all reasonable steps are taken to prevent intoxication on the premises, and that those practices will remain in place, and
  - (c) if development consent is required under the Environmental Planning and Assessment Act 1979 (or approval under Part 3A or Part 5.1 of that Act is required) to use the premises for the purposes of the business or activity to which the proposed licence relates—that development consent or approval is in force.

**Note.** Section 48 also requires the Authority to be satisfied of certain other matters before granting a hotel, club or packaged liquor licence.

- (4) The regulations may also provide mandatory or discretionary grounds for refusing the granting of a licence.
- (5) Without limiting subsection (3) (a), a person is not a fit and proper person to carry on the business or activity to which a proposed licence relates if the Authority has reasonable grounds to believe from information provided by the Commissioner of Police in relation to the person:
- (a) that the person:
    - (i) is a member of, or
    - (ii) is a close associate of, or
    - (iii) regularly associates with one or more members of,
 a declared organisation within the meaning of the Crimes (Criminal Organisations Control) Act 2012, and
  - (b) that the nature and circumstances of the person's relationship with the organisation or its members are such that it could reasonably be inferred that improper conduct that would further the criminal activities of the declared organisation is likely to occur if the person is granted a licence.
- (5A) Without limiting subsection (3) (a), in determining whether an applicant is a fit and proper person to carry on the business or activity to which the proposed licence relates, the Authority is to consider whether the applicant:
- (a) is of good repute, having regard to character, honesty and integrity, and
  - (b) is competent to carry on that business or activity.
- (6) The Authority is not, under this or any other Act or law, required to give any reasons for not granting a licence because of subsection (5) to the extent that the giving of those reasons would disclose any criminal intelligence.

## 48 Community impact

- (1) The object of this section is to facilitate the consideration by the Authority of the impact that the granting of certain licences, authorisations or approvals will have on the local community, in particular by providing a process in which the Authority is made aware of:
- (a) the views of the local community, and
  - (b) the results of any discussions between the applicant and the local community about the issues and concerns that the local community may have in relation to the application.
- (2) In this section:
- relevant application** means any of the following:
- (a) an application for a hotel licence, club licence, small bar licence or packaged liquor licence,
  - (b) an application under section 59 for approval to remove a hotel licence, club licence, small bar licence or packaged liquor licence to other premises,
  - (c) an application for an extended trading authorisation in relation to a hotel licence, club licence, small bar licence or packaged liquor licence,
  - (d) an application for an extended trading authorisation in relation to an on-premises licence (but only if the authorisation will result in trading at any time between midnight and 5 am),
  - (e) an application for an extended trading authorisation in relation to a producer/wholesaler licence (but only if the authorisation will result in retail trading at any time between midnight and 5 am),
  - (f) any particular application (or class of application) that is required by the Authority to be accompanied by a community impact statement,
  - (g) any other application of a kind prescribed by the regulations or made in such circumstances as may be prescribed by the regulations,
- but does not include any application for an extended trading authorisation in relation to a special occasion (as referred to in section 49 (5) (b) or (5A) or 49A (3) (b)).
- (3) A relevant application must be accompanied by a community impact statement.
- (3A) However, a small bar application is not required to be accompanied by a community impact statement if:
- (a) development consent is required under the Environmental Planning and Assessment Act 1979 to use the premises to which the application relates as a small bar or to sell liquor during the times to which the application relates, and
  - (b) the local police and the Secretary are, no more than 2 working days after the application for the required development consent, or any variation to that application, is made, notified by the applicant of the making of the application for development consent or of the variation to that application.
- (3B) For the purposes of subsection (3A), a **small bar application** means any of the following:
- (a) an application for a small bar licence,
  - (b) an application for approval to remove a small bar licence to other premises,
  - (c) an application for an extended trading authorisation for a small bar,
  - (d) an application to vary an extended trading authorisation for a small bar.
- (3C) An application (other than an application under clause 39 of Schedule 1) for a small bar licence is not, despite subsection (3), required to be accompanied by a community impact statement if:
- (a) the application relates to the same premises as the premises to which a general bar licence relates, and
  - (b) development consent has been obtained under the Environmental Planning and Assessment Act 1979 to sell liquor during the times to which the application relates and those times are specified in the development consent.
- (3D) Despite subsection (3), an application for a multi-occasion extended trading authorisation (as referred to in section 49B) is not required to be accompanied by a community impact statement if:
- (a) an extended trading authorisation of the kind referred to in section 49 (5) (a) is in force in respect of the licensed premises concerned, or
  - (b) the application is made in respect of club premises that have unrestricted trading hours in accordance with clause 94 of Schedule 2 to the Registered Clubs Act 1976.
- (4) The community impact statement must:
- (a) be prepared in accordance with the regulations and any requirements of the Authority, and
  - (b) be in the form approved by the Authority.
- (5) The Authority must not grant a licence, authorisation or approval to which a relevant application relates unless the Authority is satisfied, after having regard to:
- (a) the community impact statement provided with the application, and
  - (b) any other matter the Authority is made aware of during the application process (such as by way of reports or submissions),
- that the overall social impact of the licence, authorisation or approval being granted will not be detrimental to the well-being of the local or broader community.
- (6) The regulations may make provision for or with respect to the following:

- (a) the requirements that must be satisfied in relation to the preparation of a community impact statement (including consultation requirements),
  - (b) the matters to be addressed by a community impact statement,
  - (c) the information to be provided in a community impact statement,
  - (d) the criteria for determining the local and broader community for the purposes of a relevant application,
  - (e) any other matter relating to the preparation and content of a community impact statement.
- (7) Without limiting subsection (6), the regulations may provide that the matters to be addressed by a community impact statement are, in the case of an application for an extended trading authorisation in relation to a hotel licence, to include matters relating to gambling activities on the licensed premises during the period that the authorisation is proposed to be in force.