



Mr Grant Cusack  
Hatzis Cusack Lawyers  
Level 9, 68 Pitt Street  
Sydney NSW 2000

11 October 2016

Dear Mr Cusack,

**APPLICATION NO:** 1-3952335204  
**APPLICATION FOR:** New Packaged Liquor Licence  
**PROPOSED TRADING HOURS:** Monday to Saturday 8:00AM – 9:00PM  
Sunday 10:00AM – 9:00PM

**APPLICANT:** Chunhua TAO  
**PROPOSED LICENSED PREMISES  
NAME:** Orange Supermarket, Wollli Creek

**PREMISES LOCATION:** Shop 6, 6 Discovery Point Place  
Wollli Creek, NSW 2205 (Premises)

**ISSUE:** Whether to grant or refuse an application for  
a new packaged liquor licence.

**LEGISLATION** Sections 3, 29, 30, 31, 40, 45, 48 *Liquor Act  
2007*

**INDEPENDENT LIQUOR AND GAMING AUTHORITY DECISION - APPLICATION FOR  
NEW PACKAGED LIQUOR LICENCE – ORANGE SUPERMARKET, WOLLII CREEK**

The Independent Liquor and Gaming Authority considered the Application at its meeting on 27 July 2016 and pursuant to section 45 of the *Liquor Act 2007* (Act), has decided to **grant** the Application number 1-3952335204 subject to the following conditions:

1. Trading Hours  
Monday to Saturday 8:00AM – 9:00PM  
Sunday 10:00AM – 9:00PM
2. Section 11A of the *Liquor Act 2007* applies to this licence. Liquor must not be sold by retail on the licensed premises for a continuous period of 6 hours between 2:00 AM and 8:00 AM during each consecutive period of 24 hours. The licensee must comply with this 6-hour closure period along with any other limits specified in the trading hours for this licence.
3. Retail Sales

Good Friday      Not permitted  
December 24<sup>th</sup>    Normal trading Monday to Saturday, 8:00AM – 10:00PM Sunday  
Christmas Day    Not permitted  
December 31<sup>st</sup>    Normal trading

4. The licence cannot be exercised unless and until the Independent Liquor & Gaming Authority has been provided with evidence that the premises is complete and ready to trade.
5. The licensee or its representative must join and be an active participant in the local liquor accord.
6. The business authorised by this licence must not operate with a greater overall level of social impact on the well-being of the local and broader community than what could be reasonably expected from the information contained in the Community Impact Statement, application and other information submitted in the process of obtaining this licence.
7. The premises are to be operated at all times in accordance with the Plan of Management dated December 2015 as may be varied from time to time after consultation with the Local Area Commander.
8. The licensee is only permitted to sell wines, spirits, beers or other alcoholic beverages imported from Asian countries (including but not limited to Korea, Japan and China) from the licensed premises.
9. The licensee will ensure that the liquor sales area is adequately defined from the rest of the supermarket by means of a fixed, solid and permanent barrier.

If you have any enquiries about this letter, please contact the case manager via email to [santina.causa@ilga.nsw.gov.au](mailto:santina.causa@ilga.nsw.gov.au)

Yours faithfully



Philip Crawford  
**Chairperson**  
For and on behalf of the **Independent Liquor & Gaming Authority**

## STATEMENT OF REASONS

### Material Before The Authority

1. The following is a summary only of the material and submissions before the Independent Liquor and Gaming Authority (Authority) for the purposes of publication of a statement of reasons, as soon as practicable, in a high volume jurisdiction.
2. In making this decision, the Authority has considered the packaged liquor licence application lodged on 12 January 2016 (Application), the accompanying community impact statement (CIS) and all submissions received in relation to the Application. As foreshadowed in Authority Guideline 6, the Authority has also had regard to relevant liquor licensing records and licence density data maintained by Liquor and Gaming NSW (LGNSW), Bureau of Crime Statistics and Research (BOCSAR) crime data and Australian Bureau of Statistics (ABS) data pertaining to the local and broader communities sourced by licensing staff from publicly available sources. That material is listed and briefly summarised in the Schedule.

### Summary of Further Submissions

3. Submission from Constable Darren McDiarmid of the St George Local Area Command (LAC) of NSW Police (Police) dated 4 February 2016. Police advise that they make no objection to the Application but propose that the six conditions be imposed upon the licence that were consented to by the Applicant, as indicated in the CIS material.
4. Submission from New South Wales Aboriginal Affairs dated 18 January 2016 advising that this agency has no objection to the Application provided that the Applicant has also notified the New South Wales Aboriginal Land Council and the Local Aboriginal Land Council of the Application.
5. Submission from Mr Brett Tobin of Hatzis Cusack Lawyers on behalf of the Applicant dated 16 May 2016. In this ten-page submission, the Applicant responds to an email from licensing staff dated 21 April 2016. The Applicant consents to the imposition of six proposed licence conditions specifying the daily six-hour closure period, requiring that the business not operate with greater overall social impact than reasonably expected from the Application and CIS, requiring the licensee to join the local liquor accord, requiring the business to operate in accordance with the Plan of Management and preventing the exercise of the licence until the Authority has been provided with evidence that the Premises is complete and ready to trade, with the liquor sales area adequately defined. In a further submission from Mr Tobin dated 27 May 2016 the Applicant proposes a condition restricting the business to the sale of wines, spirits, beers or other alcoholic beverages imported from Asian countries (including but not limited to Korea, Japan and China) from the licensed premises.
6. The Applicant also responds to the submissions from various stakeholders during the consultation process, consenting to the conditions proposed by licensing staff, advising that the required local leaders of the Aboriginal community were consulted with no response and submitting that the "usual form of response" was made by Roads and Maritime Services (RMS).

7. The Applicant discusses the scale of the Premises, the restricted manner of the operation of the proposed licensed business, the location in Wolli Creek, the contended positive benefits and public expectations, growth in the local community of Wolli Creek, prevailing licence density, ABS SEIFA scores for Rockdale LGA and the suburb of Wolli Creek, rates of alcohol-related hospitalisations for the Rockdale LGA reported by Health Statistics NSW between 1998 and 2014 and BOCSAR crime data for the year ending December 2015 for the suburb of Wolli Creek. Also attached is a petition in support of the Application signed by approximately 122 people from the local community.
8. Report to the Authority dated 5 April 2016 from Compliance & Enforcement Branch of LGNSW, advising that the Application was assessed using the Environment and Venue Assessment Tool (EVAT) indicating that the venue risk is low level.

### **Legislative Framework**

9. The legal requirements for the making of a valid application for a liquor licence are provided by section 40 of the *Liquor Act 2007* (Act) and the *Liquor Regulations 2008* (Liquor Regulations). The power to grant an application for a new liquor licence is provided by section 45 of the Act.
10. Any person exercising functions under the Act must also have regard to the objects and considerations set out in section 3 of the Act which states:
  - (1) *The objects of this Act are as follows:*
    - (a) *to regulate and control the sale, supply and consumption of liquor in a way that is consistent with the expectations, needs and aspirations of the community,*
    - (b) *to facilitate the balanced development, in the public interest, of the liquor industry, through a flexible and practical regulatory system with minimal formality and technicality,*
    - (c) *to contribute to the responsible development of related industries such as the live music, entertainment, tourism and hospitality industries.*
  - (2) *In order to secure the objects of this Act, each person who exercises functions under this Act (including a licensee) is required to have due regard to the following:*
    - (a) *the need to minimise harm associated with misuse and abuse of liquor (including harm arising from violence and other anti-social behaviour),*
    - (b) *the need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor,*
    - (c) *the need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life.*
11. Section 48(5) of the Act requires the Authority, in certain circumstances, to consider a CIS (as well as any other matter the Authority is made aware of during the application process) in order to ensure that the overall impact of the licence, authorisation or approval being considered will not be detrimental to the local or broader community.
12. An application for a new packaged liquor licence is a “relevant application” within the meaning of section 48(2) of the Act for which a CIS is required.

13. Section 48(5) of the Act requires that the Authority must not grant the Application unless satisfied that “the overall social impact of the licence, authorisation or approval being granted will not be detrimental to the well-being of the local or broader community”.
14. For the purposes of this decision and consistent with its longstanding practice and its position in *Guideline 6*, the Authority is satisfied that the relevant “local community” is the community within the State suburb of Wollie Creek while the “broader community” comprises the responsible local government area, the Rockdale Local Government Area (LGA).

### **Analysis of Relevant Facts**

15. The Authority is satisfied, on the basis of the Application and CIS, that for the purposes of Section 40 of the Act, the Application has been validly made and minimum procedural requirements with regard to the Application, CIS and community consultation have been satisfied.
16. The Authority is also satisfied, on the basis of the Application material, plans and conditions consented to by the Applicant in further submissions, that additional requirements for packaged liquor businesses under sections 30 and 31 of the Act have been satisfied.
17. The Authority is satisfied, for the purposes of section 45(3)(a) of the Act, that the Applicant is a fit and proper person to carry on the business of a packaged liquor licenced venue of the kind proposed in the Application material. No probity issues were raised with regard to the Applicant following consultation with NSW Police.
18. The Authority is further satisfied, for the purposes of section 45(3)(b) of the Act, that responsible service of alcohol practices will be in place with the commencement of licensed trading. This finding is made on the basis of the *Management Plan* dated December 2015, the *House Policy* and submissions provided by the Applicant.
19. The Authority is satisfied, for the purposes of section 45(3)(c) of the Act, that the required development consent is in place, on the basis of determination on the Development Application DA-2012/410/B issued by Rockdale Council (Council) on 26 September 2014.

### **Social Impact – Positive Benefits**

20. The Authority is satisfied, on the basis of the CIS and further submissions made by the Applicant, that granting this licence will provide a benefit to those members of the local and broader community who wish to conveniently purchase liquor imported from Asian countries (particularly Korea, Japan and China).
21. The Authority is further satisfied, on the basis of the Application, the CIS, the petition from local residents provided in support of the Application and the lack of any local opposition, that granting the Application will be consistent with the “expectations, needs and aspirations of the community” in respect of the local community of Wollie Creek, being an object of section 3(1)(a).

22. The Authority is satisfied a *specialised* packaged liquor licensed business, operating within a supermarket that specialises in Asian groceries, would diversify the range of options available to the local community seeking to purchase imported packaged liquor within the local community of Wolli Creek. This will develop, in the public interest, the liquor industry that serves the local and broader community, for the purposes of section 3(1)(b) of the Act.
23. Other contended benefits, such as reducing escaped expenditure and traffic are less clear from the material before the Authority and have been given little weight.

### **Social Impact – Negative Impacts**

24. The Authority is satisfied that the licensed trading hours sought are reasonably extensive. This is a factor that objectively extends the scope for adverse impact from the operation of this business over time.
25. However, the Authority notes, on the basis of the additional information supplied with the CIS, that the scale of the licensed area is very small, less than 15 square metres.
26. The Authority considers that some cause for concern arises from the BOCSAR crime maps for the period between April 2015 and March 2016 which indicate that the Premises is located in a high density hotspot for malicious damage to property and medium density for incidents of alcohol related non-domestic assault and alcohol related domestic assault.
27. However, the Authority is reassured by the BOCSAR crime data presented by the Applicant in the submission dated 16 May 2016 which indicates that for the year ending December 2015, the suburb of Wolli Creek had:
  - (a) a rate of **283.5** for *alcohol-related assault* per 100,000 persons of population, well below the rate for New South Wales as a whole at **349.9**
  - (b) a rate of **123.0** for alcohol-related domestic violence assault per 100,000 persons, well below the rate for New South Wales at **254.5**
  - (c) a rate of **95.4** for *alcohol-related non-domestic violence* assault, substantially below the rate for New South Wales at **141.9**
28. Liquor licence density data sourced by licensing staff from publicly available LGNSW data indicates that Rockdale LGA has lower rates of *packaged liquor licences*, *registered club licences* and *full hotel licences* per 100,000 persons than the rates for New South Wales as a whole. Prevailing licence density does not *per se* give rise to any particular concern with regard to the relevant communities.
29. The Authority is satisfied, on the basis of the ABS Socio-Economic Indexes For Areas (SEIFA) data provided by the Applicant with the CIS, that both the local and broader communities are quite advantaged, with the broader community of Rockdale LGA ranking in the 8<sup>th</sup> decile and the state suburb of Wolli Creek in the 9<sup>th</sup> decile on the Index of Relative Socio-Economic Advantage and Disadvantage (with a decile ranking of 10 being the most advantaged).
30. Notably, the enforceable condition restricting the sale of liquor to alcohol to products imported from Asian countries (including but not limited to Korea, China and Japan)

both reinforces the speciality benefits of the business and reduces the scope for the new licence to operate in the manner of a mainstream liquor business.

## Conclusion

31. The Authority is satisfied that procedural fairness was afforded to the Applicant and interested parties regarding the decision whether or not to grant the Application, as all of those required to be notified of the Application were provided with the opportunity to make written submissions and all submissions received were considered and helped inform this decision. The interested parties include NSW Police, the Licensee, Council, RMS, neighbouring occupiers, NSW Health and Family and Community Services and all other parties required to be consulted under the legislation.
32. Having considered together the positive benefits and negative impacts that the Authority are satisfied are likely to flow from granting the Application, the Authority is satisfied, for the purposes of section 48(5) of the Act, that the overall social impact of granting this licence would not be detrimental to the well-being of these local and broader communities. The Application is granted pursuant to section 45 of the Act.
33. In making this decision the Authority has had regard to all of the statutory objects prescribed by section 3(1) of the Act and all of the considerations to which it must have regard under section 3(2) – including (a) the need to minimise harm associated with misuse and abuse of liquor (including harm arising from violence and other anti-social behaviour) (b) the need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor (c) the need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life.

Decision Date: 27 July 2016



Philip Crawford  
**Chairperson**

### Important Information:

In accordance with section 13A of the *Gaming and Liquor Administration Act 2007* a relevant person (the Applicant or a person who was required to be notified of the prescribed Application and who made a submission to the Authority or the Secretary in respect of the prescribed Application) who is aggrieved by this decision may apply to NCAT for an administrative review under the *Administrative Decisions Review Act 1997*.

An application to NCAT must be made within 28 days of notice of this decision being published in the liquor and gaming website

<https://www.liquorandgaming.justice.nsw.gov.au/Pages/ilga/decisions-of-interest/decisions-of-interest.aspx> and be accompanied by the fee prescribed by the regulations.

For more information please contact the NCAT Registry at Level 10 John Maddison Tower, 86-90 Goulburn Street Sydney. The NCAT website is at <http://www.ncat.nsw.gov.au/>



## SCHEDULE

### Material Before The Authority

1. Application Form lodged on 12 January 2016.
2. CIS document and supporting material dated 8 January 2016. Briefly, the Applicant's contentions on overall social impact include the following:
  - (a) The proposed licensed Premises will occupy a "very small section" of the Supermarket comprising an area of less than 15 square metres;
  - (b) Orange Supermarket (Supermarket) is an Asian grocer which offers an extensive range of packaged Asian food items;
  - (c) Only a limited range of Asian liquor products including sake, rice wine and Asian beers and spirits will be sold;
  - (d) The proposed licensed area will be separated from the remainder of the Supermarket by frosted glass walls at least 1.8 metres in height. There will only be one point of entry/exit to the licensed area from the Supermarket;
  - (e) The proposed trading hours are within the trading hours of the Supermarket;
  - (f) There will be a "clear and firm" commitment to Responsible Service of Alcohol (RSA) principles and a detailed House Policy will be in place;
  - (g) All staff involved in the sale and supply of liquor will complete an approved RSA course and measures will also be in place to ensure that minors do not gain access to liquor, as well as security measures such as CCTV surveillance of the licensed area;
  - (h) Customers will principally comprise existing customers of the Supermarket, who will have the convenience of being able to purchase a limited range of Asian liquor products to complement their other purchases.
3. Geographical Map depicting the radius in which notification of the Application was distributed.
4. List of stakeholders and special interest groups notified of the Application.
5. Additional information about the proposed 6-hour closure period attached to the CIS signed 8 January 2016 or lodged with the application on 12 January 2016. In this five-page document the Applicant discusses (relevantly) the proposed 6-hour closure period, the "proposed mode of operation of the Liquor Store", the "demonstrated or likely needs of patrons", the "interests of the local community towards the proposal", the "need to minimise harm associated with misuse and abuse of liquor", the "need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor", the "need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life" and "granting of previous similar applications by the Authority".
6. Additional Information about the Application and CIS attached to the CIS dated 8 January 2016. In this nine-page document, the Applicant provides information about

the Application, the location of the Premises, the manner of operation and facilities to be provided, compliance with section 30 of the Act, the position with Council, suitability of the site for a liquor store, responsible service of liquor, access to liquor by minors, the location of nearby community buildings, facilities and places, conditions consented to being endorsed on the licence, issues raised by stakeholders during the consultation period, the contended “benefits” of granting the Application and the proposed 6-hour closure period.

7. The Applicant also discusses (by apparent reference to the social impact factors identified in Authority Guideline 6) the type of licensed business proposed, scale of the business, licensed trading hours sought, location of the Premises, prevailing licence density, meeting the needs of the community and ABS SEIFA scores for Rockdale LGA and the suburb of Wollli Creek.
8. The Applicant contends that granting the Application will result in “substantial” public interest benefits of convenience, noting the absence of similar facilities in Wollli Creek, increased choice and new product lines available for retail, avoiding special trips, reducing escaped expenditure from the communities, a reduction in traffic and other economic spin offs.
9. The Applicant provides a list of conditions consented to being imposed upon the licence.
10. *Management Plan* dated December 2015 and *Orange Supermarket House Policy* for the responsible service of liquor.
11. Notice of Application to Rockdale Council signed by Ms Maria Gonzales-Valdes, Coordinator, Major Assessments dated 19 November 2015 noting that development consent was granted, DA number CD-2015/197.
12. Submission from RMS dated 23 November 2015 advising, inter alia, that data for the Rockdale LGA indicates that during 2013 there were 17 alcohol-related crashes.
13. Modified DA number 2012/410/B granted by Council on 26 September 2014 consenting to the construction of a mixed use development at 1 Princess Highway, Wollli Creek
14. Complying Development Certificate 054/15 issued by Dix Gardner Group Pty Ltd on 28 April 2015 for internal alterations and ancillary works including fitout for use as a supermarket.
15. Google geographical maps depicting an aerial view of the location of the Premises.
16. Plan or diagram of the proposed licensed area on the Premises.
17. BOCSAR Crime Maps based upon data from April 2015 to March 2016 detailing hotspots for the concentration of offences near the location indicating that the Premises:
  - (a) Is located *within a high density hotspot* for incidents of *malicious damage to property*.
  - (b) Is located *within a medium density hotspot* for incidents of *non-domestic assault*

- (c) Is located *within a medium density hotspot* for incidents of domestic assault.
18. Liquor licensing records indicating that the suburb of Wollli Creek already has 3 packaged liquor licences.
  19. Liquor licence density data obtained by the Authority from licensing records that are publicly available from LGNSW indicate that the Rockdale LGA as a whole recorded:
    - (a) A rate of **13.36 packaged liquor licences** per 100,000 persons, which is well below the NSW state wide rate of **32.85**.
    - (b) A rate of **5.14 registered club licences** per 100,000 persons, which is well below the NSW state wide rate of **20.48**.
    - (c) A rate of **10.28 full hotel licences** per 100,000 persons, which is well below the NSW state wide rate of **30.36**.
  20. ABS SEIFA data prepared on the basis of the 2011 census which indicates that:
    - (a) The Rockdale LGA ranked in the 8<sup>th</sup> decile, compared to other local government areas in the state on the Index of Relative Socio-Economic Advantage and Disadvantage (with a decile ranking of 10 being the most advantaged).
    - (b) The state suburb of Wollli Creek ranked in the 9<sup>th</sup> decile, compared to other state suburbs in NSW on the Index of Relative Socio-Economic Advantage and Disadvantage.
  21. Submission from Constable Darren McDiarmid of the St George Local Area Command (LAC) of NSW Police (Police) dated 4 February 2016.
  22. Submission from Aboriginal Affairs, Department of Education NSW dated 18 January 2016.
  23. Advice from Family and Community Services dated 22 January 2016 that they would not be providing input in relation to the Application.
  24. Report to the Authority dated 5 April 2016 from Compliance & Enforcement Branch of LGNSW, advising that the Application was assessed using the Environment and Venue Assessment Tool (EVAT).
  25. Submission from Brett Tobin c/o Hatzis Cusack Lawyers on behalf of the Applicant dated 16 May 2016. In this 10-page document the Applicant provides information about assessment-related matters, information in relation to the premises owner and business owner, issues relevant to the grant of a packaged liquor licence, including growth of Wollli Creek, positive benefits, density, SEIFA, Health, crime and responses by stakeholders. Attached to this submission is a petition in support of granting the Application signed by approximately 122 people from the local community.
  26. Email advice from Brett Tobin c/o Hatzis Cusack Lawyers on behalf of the Applicant dated 27 May 2016 advising the Applicant consents to a new condition [restricting liquor products for sale] in principle while requesting a slight variation to the wording.