

**NSW Department of Justice
Liquor & Gaming NSW**

APPLICATION NO: APP-0001567188
APPLICATION FOR: Liquor - packaged liquor licence (online)
TRADING HOURS: Monday to Sunday 10:00 AM to 10:00 PM
APPLICANT: Karen Louise Shaw
LICENCE NAME: Black Glass Wine Club
PREMISES ADDRESS: 21 Lucas Rd
SPRINGRANGE NSW 2618
ISSUE: Whether a delegated Liquor & Gaming employee on behalf of the Independent Liquor & Gaming Authority (ILGA) should grant or refuse an application for a packaged liquor licence (online).
LEGISLATION Section 45(1) of the *Liquor Act 2007*

ILGA DELEGATED DECISION – APPLICATION FOR PACKAGED LIQUOR LICENCE (ONLINE)

Black Glass Wine Tours

Under delegation issued by the Independent Liquor and Gaming Authority under section 13 of the *Gaming and Liquor Administration Act 2007*, a designated Public Service employee or other Public Service employee of Liquor & Gaming NSW in the Department of Justice, has decided to grant the application for a packaged liquor licence (online), APP-0001567188.

On 29 October 2016, and after careful consideration of the application and other material, the delegate decided to approve the application, subject to the following conditions:

Conditions imposed:

1. Section 11A of the *Liquor Act 2007* applies to this licence. Liquor must not be sold by retail on the licensed premises for a continuous period of 6 hours between 4:00 AM and 10:00 AM during each consecutive period of 24 hours. The licensee must comply with this 6-hour closure period along with any other limits specified in the trading hours for this licence.
2. Retail sales

Good Friday	Not permitted
December 24th	Normal trading Monday to Saturday 8:00 AM – 10:00 PM Sunday
Christmas Day	Not permitted
December 31st	Normal trading

3. The business authorised by this licence must not operate with a greater overall level of social impact on the wellbeing of the local and broader community than what could be reasonably expected from the information contained in the Community Impact Statement, application and other information submitted in the process of obtaining this licence.
4. Limited to the sale of liquor only by means of taking orders over the telephone or by facsimile or mail order, or through an Internet site.
5. The licensee must conduct the licence in accordance with the Plan of Management dated September 2016, as may be varied from time to time in consultation with the Local Area Commander.
6. No advertising or promotional material relating to alcohol is to be displayed outside the premises.

STATEMENT OF REASONS

1. Material before the ILGA delegate

The decision made by the delegate had the application, the accompanying community impact statement (CIS-Category A) and other relevant material:

- (1) Application form, lodged 14 April 2016 (DOC16/034931)
- (2) Community Impact Statement (CIS) document also lodged 14 April 2016. The CIS includes contentions on the social impact of granting the application. (DOC16/034937)
- (3) National Police Certificate for the applicant, Karen Louise Shaw, dated 22 April 2016 (DOC16/042111)
- (4) Three forms of identification for the applicant, Karen Louise Shaw, provided 26 April 2016 (DOC16/042082 AND DOC16/042083)
- (5) Plan of Management dated September 2016 (DOC16/132008)
- (6) EVAT report submitted by L&GNSW Compliance on 10 May 2016 (DOC16/049688)
- (7) Plan of the proposed licensed area (home-based business for the purposes of taking orders) lodged 14 April 2016 (DOC16/034939)
- (8) Letter from Yass Valley Council to Karen Louise Shaw confirming that the proposed use of the premises satisfies the requirements of a “home business” in accordance with the Yass Valley Local Environmental Plan 2013, dated 29 April 2016. (DOC16/131807)
- (9) A Local Consent Authority Notice completed by Yass Valley Council advising that “development consent is not required to permit the proposed activity”. (DOC16/042081)
- (10) Photographs of the home office that comprises the proposed licensed area showing that the premises is complete and ready to trade, received 20 September 2016. (DOC16/135918, DOC16/135919, DOC16/135920)
- (11) Emails from Karen Louise Shaw responding to requests for additional information and consenting to the imposition of the proposed conditions, received 20 September 2016 and 24 October 2016. (DOC16/109909, DOC16/131806 and DOC16/135547)

2. Legislative framework, statutory objects and considerations

In determining the application, the delegate has considered relevant provisions of the Act, including the objects and considerations that are prescribed by section 3, which state:

3 Objects of Act

- (1) The objects of this Act are as follows:
 - (a) to regulate and control the sale, supply and consumption of liquor in a way that is consistent with the expectations, needs and aspirations of the community,
 - (b) to facilitate the balanced development, in the public interest, of the liquor industry, through a flexible and practical regulatory system with minimal formality and technicality,
 - (c) to contribute to the responsible development of related industries such as the live music, entertainment, tourism and hospitality industries.
- (2) In order to secure the objects of this Act, each person who exercises functions under this Act (including a licensee) is required to have due regard to the following:
 - (a) the need to minimise harm associated with misuse and abuse of liquor (including the harm arising from violence and other anti-social behaviour),
 - (b) the need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor,
 - (c) the need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life.

3. Statutory tests

- (1) In determining an application for a licence, under section 45(3) of the *Liquor Act 2007*, the delegate must also be satisfied that:
 - a. the applicant is a fit and proper person to carry on the business or activity to which the proposed licence relates,
 - b. practices will be in place as soon as the licence is granted that ensure, as far as reasonably practicable, that liquor is sold, supplied or served responsibly on the premises and that all reasonable steps are taken to prevent intoxication on the premises and that those practices will remain in place, and
 - c. if development consent is required under the *Environmental Planning and Assessment Act 1979* (or approval under part 3A or part 5.1 of that Act is required), to use the premises for the purposes of the business or activity to which the proposed licence relates – that development consent or approval is in force.

4. Community impact test

- (1) Under section 48(5) of the *Liquor Act 2007*, the delegate must not grant a licence, authorisation or approval of a kind prescribed by section 48(2) of the Act unless the Authority is satisfied, having regards to the Community Impact Statement, where required, and any other matter the delegate is made aware of during the Application process, that the overall impact of the licence, authorisation or approval in question being granted will not be detrimental to the local or broader community.
- (2) The test applying under section 48(5) relates to delegated decisions in relation to:
 - a. the grant or removal of a small bar licence (where required),
 - b. a packaged liquor licence (limited to telephone/internet sales),
 - c. an application for extended trading hours to permit the sale of liquor after midnight in relation to a small bar (where required), an on premises relating to a restaurant that includes an application for a primary service authorisation, an on premises licence relating to a karaoke bar, a catering service or a vessel, and an application for a producer/wholesaler licence that includes an application for a drink on premises authorisation.
- (3) The Community Impact Statement provides the Authority with information about the views of relevant stakeholders and other aspects of the local community in which the proposed licensed premises is to be located. This includes, for example, the proximity of the licensed premises to hospitals or health facilities, nursing homes, schools and places of worship.
- (4) Local and Broader Community - for the purposes of this decision, the delegate is satisfied that the relevant "local community" is the community within the suburb of Springrange and the "broader community", the entire state of NSW. This is because the nature of the licence allows for convenient access to liquor by persons located anywhere in NSW.

5. Analysis of Submissions and other Materials

- (1) Having reviewed all of the material, I am satisfied that this application for an online packaged liquor licence is low risk. The sale of liquor will be limited to by means of taking orders over the telephone or by facsimile or mail order, or through an internet site.
- (2) The proposed licensed premises comprises a home office, at which online orders will be received and processed. Alcohol will not be stored at the proposed licenced premises, but will be delivered to the proposed licensed premises, packaged for delivery and dispatched to customers from there. Customers will not be permitted to attend the licensed premises. A submission was received from Yass Valley

Council confirming that no further development consent is required for the proposed use of the premises. No concerns were raised.

- (3) The licence will be exercised in accordance with a Plan of Management dated September 2016 that details the location, storage of alcohol, responsible service of alcohol and delivery of alcohol.
- (4) I am satisfied that the statutory advertising requirements have been met.

6. Overall social impact

(1) Positive benefits

The licence will be operated from a rural residential location via the internet, telephone, facsimile and mail order between 10:00 AM and 10:00 PM daily. Liquor will be packaged at and dispatched directly from the licensed premises address to customers.

Customers will not attend the proposed licensed premises.

(2) Negative impacts

No concerns were raised in respect of the application. The restrictions on this type of licence mean that there are unlikely to be any amenity impacts on the Local Community.

7. Conclusion

- (1) I am satisfied that procedural fairness was afforded to the applicant and interested parties regarding the decision whether or not to grant the application, as all of those required to be notified of the application were provided with the opportunity to make written submissions and all submissions received were considered and helped inform this decision.
- (2) In accordance with section 45(3)(a) of the Act I am satisfied that the proposed licensee is a fit and proper person to carry on the business or activity to which the proposed licence relates.
- (3) Having considered the plan of management and related material, under section 45(3)(b) of the Act, I am satisfied that practices will be in place at the premises as soon as the licence is granted that ensure, as far as reasonably practicable, that

all reasonable steps are taken to prevent intoxication on the premises, and that those practices will remain in place.



- (4) Consistent with section 45(3)(c) of the Act requiring development consent from the local council, I am satisfied that the required development consent or approval is in force.
- (5) I am satisfied that the applicant has provided consent to imposing the conditions contained in the licence document.
- (6) In making this decision under delegation from of the Authority, all statutory objects and considerations prescribed by section 3 of the Act were considered and accordingly, I have determined to grant the packaged liquor licence application with conditions.

Decision Date: 29 October 2016

A handwritten signature in blue ink, appearing to read 'O. Leung'.

Manager Licensing (Business Licensing)

Liquor & Gaming NSW

Delegate of the Independent Liquor & Gaming Authority



Important Information:

In accordance with Clause 5 of the Gaming and Liquor Administration Regulation 2008, this decision is reviewable by ILGA.

The licence applicant and persons who were required to be notified of the application and who made a submission can apply for an application for review. An application for a review must be lodged with ILGA within 28 days of the date of the publication of this decision. An application fee applies. For original applicants, the review application fee is the same as the initial application fee. For non-original applicants, the application fee is \$100.

For ILGA reviews of delegated decisions, make an application for review via the Liquor and Gaming Application Noticeboard at:

<https://www.liquorandgaming.justice.nsw.gov.au/pages/public-consultation/online-application-noticeboard/online-application-noticeboard.aspx>. The Review Application form can be accessed on line via the Application Number hyperlink.

Further information can be obtained from the Reviews page on the Liquor & Gaming website at: <https://www.liquorandgaming.justice.nsw.gov.au/Pages/ilga/decisions-of-interest/reviews-of-decisions/reviews-of-liquor-and-gaming-decisions.aspx>